## Hoefle, Phoenix, Gormley & Roberts, pllc ATTORNEYS AT LAW

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January 31, 2024

## HAND DELIVERED

Stephanie Casella, Planner Portsmouth City Hall 1 Junkins Avenue Portsmouth, NH 03801

The Frances E. Mouflouze Revocable Trust of 2015 Re: Owner/Applicant Project location: 550 Sagamore Avenue Tax Map 222, Lot 11 Single Residence B (SRB) District

Dear Ms. Casella & Zoning Board Members:

On behalf of Frances E. Mouflouze, Ted W. Alex and Patricia Cameron, Trustees, The Frances E. Mouflouze Revocable Trust of 2015 ("Mouflouze" or "Applicant"), enclosed please find the following in support of a request for zoning relief:

- Digital Application submitted via Viewpoint today.
- Owner's Authorization.
- 1/31/2024 Memorandum and exhibits in support of Variance Application.

We look forward to presenting this application to the Zoning Board at its February 21,

2024 Meeting.

Very truly yours,

12

R. Timothy Phoenix Monica F. Kieser

Enclosure

cc: Ted Alex Altus Engineering (email) McHenry Architecture (email) White Appraisal (email)

DANIEL C. HOEFLE **R. TIMOTHY PHOENIX** LAWRENCE B. GORMLEY STEPHEN H. ROBERTS

**R. PETER TAYLOR** ALEC L. MCEACHERN **KEVIN M. BAUM JACOB J.B. MARVELLEY** 

**GREGORY D. ROBBINS** PETER V. DOYLE MONICA F. KIESER STEPHANIE J. JOHNSON OF COUNSEL: SAMUEL R. REID JOHN AHLGREN

## **Tim Phoenix**

Ted Alex <tedwalex@gmail.com></tedwalex@gmail.com>
Monday, August 28, 2023 12:48 PM
Tim Phoenix
patrikia@mac.com
Frances E. Mouflouze Trust

To whom it may concern,

Frances E. Mouflouze, Ted W Alex and Patricia Cameron, Trustees, of the Frances E. Mouflouze Revocable Trust of 2015,

2:48 PM

hereby authorize the law firm Hoefle Phoenix Gormley & Roberts, PLLC to represent our interests before any city of Portsmouth employee, representative, board, commission or council.

Sincerely,

Ted W.Alex Patricia Cameron Frances E. Mouflouze

Sent from my iPhone

## MEMORANDUM

To: From:	Portsmouth Zoning Board of Adjustment ("ZBA") R. Timothy Phoenix, Esq.
	Monica F. Kieser, Esq.
Date:	January 31, 2023 (revised February 2, 2024)
Re:	The Frances E. Mouflouze Revocable Trust of 2015
	Owner/Applicant
	Project location: 550 Sagamore Avenue
	Tax Map 222, Lot 11
	Single Residence B (SRB) District

Dear Chair Eldridge and Zoning Board Members:

On behalf of Frances E. Mouflouze, Ted W. Alex and Patricia Cameron, Trustees, The Frances E. Mouflouze Revocable Trust of 2015 ("Mouflouze" or "Applicant") we are pleased to submit this memorandum and attached exhibits in support of zoning relief to be considered by the ZBA at its February 21, 2024 meeting.

## I. EXHIBITS

- A. <u>Plan Set</u>
  - <u>1/9/2023 Existing Conditions Plan</u> by Easterly Survey.
  - <u>1/30/2024 Board of Adjustment Site Plan</u> by Altus Engineering.
  - <u>1/30/2024 Preliminary Grading Plan</u> by Altus Engineering.
- B. Architectural Elevations and Floor Plans by McHenry Architecture, Inc.
  - A1 Floor Plans
  - A2 West Elevation
  - A3 North Elevation
  - A4 East Elevation
  - A5 South Elevation
  - A6 Renderings
- C. Site Plan and Architectural Plans denied October 17, 2023.
- D. ZBA Notice of Decision & Minutes, October 17, 2023
- E. <u>9/18/23 Property Value Impact Report</u> by White Appraisal.
- F. <u>Site photographs</u>.
- G. Tax Assessors Card.
- Н. <u>Тах Мар 222</u>.
- I. <u>City GIS Map</u> identifying nearby zoning districts and surrounding area.
- J. <u>Conceptual 3-Lot Subdivision Plan</u> by Altus Engineering.

## II. PROPERTY/PROPOSAL

550 Sagamore Ave. is a 1.44 acre (62,754 sf), deep and relatively narrow lot with 139.8

feet of frontage containing a circa 1960 single-family home with front steps slightly encroaching

into the front setback ("the Property") (**Exhibit A**). The Property is located in the Single Residence B ("SRB") District.

Mouflouze previously sought to develop the lot with 2 duplex structures (4 units) ("the Initial Project") (Exhibit C). The ZBA denied that proposal, which is on appeal with the Housing Appeals Board. (Exhibit D). In an effort to accommodate feedback from the abutters and ZBA, Mouflouze has reduced and redesigned the Initial Project. Mouflouze now proposes to raze the existing dated building and other improvements in favor of three units within a colonial home and barn ("the Revised Project"). (Exhibits A, B). The architectural design is inspired by a typical New England Farmstead, which develops over time, typically beginning with a single family farmhouse near the street with several additions towards the rear of the property followed by the Barn. Reflecting the growth of the Farmstead in an architectural form is significantly more attractive and compatible with the neighborhood than the previous duplex structures.

## III. FISHER V. DOVER

Consideration of subsequent petitions by a zoning board are limited to those which present a material change in circumstances affecting the application, propose a use materially different in nature or degree, or are implicitly or explicitly invited by the ZBA. Fisher v. Dover, 121 N.H. 187 (1980); Hill-Grant Living Trust v. Kearsarge Lighting Precinct, 159 N.H. 529 (2009). However, the limitation is not to be technically and narrowly imposed. Bois v. Manchester, 113 N.H. 339, 341 (1973) (holding a youth residential center for 15 boys referred by social services and supervised by 3 live-in staff materially different in nature and degree than a rooming house for 15 court-referred youths). Material changes also include the law applicable at the time of the application. Brandt Development Company v. City of Somersworth, 162 N.H. 553 (2011) (approving a project identical to one previously denied in light of changes in applicable law resulting from Simplex Techs., Inc. v. Town of Newington, 145 N.H. 727 (2001).

Given the legal framework governing subsequent petitions to the ZBA, the previous concerns articulated by the ZBA and the changes presented in the current proposal, Mouflouze's application meets the requirements of <u>Fisher v. Dover</u> and its progeny and therefore merits consideration. Compared to the original project, the Revised Project:

- Reduces the number of units from 4 to 3, a significant 25% reduction;
- Proposes an attractive single structure instead of two free-standing duplex structures, eliminating the need for one of the variances previously sought;

- Reduces the number of vehicle trips by 25%;
- Significantly increases the wooded buffer to Walker Bungalow, from 177 feet to 283 feet;
- Increases open space by +/- 2,363.42 s.f. to 80.6%, double the 40% required.
- Decreases building coverage by +/- 1,474 s.f. to 9.0%, less than one-half the permitted 20%
- Decreases density from 1 unit/15,688 square feet to 1 unit/20,918 square feet;
- Preserves the streetscape of a single family home "look" with farmers porch;

In addition to these improvements, the Revised Project is more representative of a New England Farmstead and therefore significantly more attractive than the previous duplex structures. Accordingly, there has been a material change in circumstances and the Revised Project is worthy of consideration. <u>Fisher v. Dover</u>, 121 N.H. 187 (1980).

At the October 17, 2023 hearing on the Initial Project, the ZBA heard evidence from members of the public and abutters who complained about disturbance of the wooded buffer to Walker Bungalow homes, increased traffic, and lack of privacy resulting from the orientation of four dwelling units. While abutters clearly advocated for the status quo and conformance, Member Mannle opined that Mouflouze could simply put in a road and a compliant three-lot subdivision behind the existing home. (October 17, 2023 Minutes p. 11). Member Margeson observed that the Initial Project "looked like a complex, with a lot of parking". (October 17, 2023 Minutes p. 10). Member Rheaume opined that an argument for multiple units could be made given the size and shape of the lot; however not necessarily four units. (Id). Member Rheaume concluded that the Initial Project, with two structures at an angle to the street, was "out of character for the neighborhood" as evidenced by "plenty of screening in front of them". (October 17, 2023 Minutes p. 10). Ultimately, a majority of the Board determined the Initial Project did not observe the spirit of the Ordinance, and the Property lacked sufficient hardship necessitating deviation from the Ordinance permitting two duplex structures.

In addressing whether there was an argument for multiple structures on the Property, Member Rheaume noted that the size of the lot coupled with the fact that it was narrow and deep could support a hardship finding for multiple units. He continued by opining that such a proposal, perhaps more evocative of a single-family home, might better observe the spirit of the Ordinance. (<u>https://www.youtube.com/watch?v=d6pKNXlbC-k</u> at 1:08:00). As an example, he relayed the approval of a project on Broad Street (#482), where a similarly shaped oversized lot was approved for development of three units in a single structure mimicking a single-family home with additional units tucked behind evoking a New England "Connected Form" (big house, little house, back house, barn).

The Revised Project addresses concerns raised by abutter and ZBA members while responding to the implicit or explicit invitation for a proposal that incorporates additional units in a more discreet fashion. As revised, a single structure is proposed rather than two. While the view from the street will appear as a single-family home, two additional units are behind the front facing unit in a structure looking like a barn. The current proposal is therefore responsive to the concerns raised by the ZBA and warrants full consideration. <u>Hill-Grant Living Trust v.</u> Kearsarge Lighting Precinct, 159 N.H. 529 (2009).

The ZBA has not hesitated to find material changes permitting consideration revised Projects on the merits, when revisions have reduced the size or density of a project and/or addressed concerns raised during the initial hearing. Examples of previous analyses of <u>Fisher v.</u> <u>Dover</u> include:

- #2015-9-11, Application of Paul Berton regarding 482 Broad Street. Initial request for four condominium units which complied with dimensional requirements and preserved significant open space was denied on September 22, 2015. Thereafter, the ZBA declined to invoke <u>Fisher v. Dover</u> to prohibit application of a reduced three unit proposal. In addition to a 25% reduction in units, the revised proposal reduced the driveway by 24% and pavement by 27%.
- #2019-16-13, Application of Tuck Realty for 23 townhouse units was denied. A subsequent application which preserved an existing home on the property, merged the lots, and reduced the number of townhomes to 18 (21% reduction) was not precluded by <u>Fisher v. Dover</u>.
- #2017-8-5, Application of Susan MacDougall to reconstruct/expand a one story addition at 39 Pray Street. The ZBA declined to invoke <u>Fisher v. Dover</u> to prohibit a first floor addition in the yard setback after a previous first floor addition had been denied several years earlier. Noting that the addition was more centered than before and would have lesser impact on abutting owner, the ZBA allowed consideration on the merits.
- LU-22-86, Application of Neila, LLC to redevelop an existing garage as a dwelling unit within yard setbacks. Despite previous denials of density and yard setback relief sought to convert the same garage to a dwelling, changes to the Ordinance coupled with elimination of upward expansion and neighborhood support resulted in the Board determining that <u>Fisher v. Dover</u> did not bar consideration of a revised project requiring nearly identical relief.

LU-22-199, Application of Jeff & Melissa Foy to construct an addition within the front yard setback. Initial proposal requested an addition 15.8 ft. from the front lot line where 30 ft. was believed to be required. The Board determined that <u>Fisher v. Dover</u> did not bar subsequent consideration of a smaller addition the same distance from the lot line where the front yard was averaged to a required 19 ft. in accordance with PZO §10.516.10

These examples illustrate that a number of considerations can be relied upon in determining whether the procedural bar of <u>Fisher v. Dover</u> supports summary dismissal of an application. The Revised Project incorporates material changes in number of units and architectural designs. Accordingly, the ZBA must consider the application on its merits.

## **IV. RELIEF REQUIRED**

The Revised Project proposes a single structure, and continues to meet the density (15,000 sf per unit), lot size, frontage, setback, building/lot coverage, open space and height requirements of PZO sec 10.521, Table of Density Standards. (Exhibits A,B). A single variance is required:

1) <u>PZO §10.440 Table of Uses</u> – to permit a multifamily dwelling unit where multifamily dwelling units are prohibited.

The intent of the SRB District is to provide dwellings at "low to medium densities (approximately 1-3 dwellings per acre)" (1 unit per .33 acre/14,520 s.f.). The minimum lot size and lot size per dwelling unit in the SRB District is 15,000 s.f. As compared to the SRB District, the Property is four times the size of the minimum lot and well exceeds the 100 ft. minimum frontage.

The Property is across the street from the Garden Apartment/Mobile Home ("GA/MH") District with Sagamore Court Apartment Complex and just north of the Sagamore Court Apartments is the General Residence A ("GRA") District. **(Exhibit H, I)**. Also across the Street is the Single Residence A ("SRA") District with the Tidewatch Condominium development and a recently approved development of 4 single family homes on the 1.95 acre Luster King parcel. Traveling south toward Sagamore Creek, one passes a three unit condominium at 792 Sagamore Avenue (a 0.279 acre lot) and then the Waterfront Business District, which contains a mix of residential and business uses. **(Exhibit H, I)**.

While the SRB district envisions primarily single-family dwellings, the three unit proposal on 1.44 acres at (62,726 s.f.) equals one (1) unit per .46 acre/20,918 s.f. or 2.13 units/acre thus meets the underlying purpose of the SRB district to provide dwellings "at low to medium densities (approximately 1 to 3 dwellings per acre)." (1 unit per .33 acre/14,520 sf). The intersection of the various districts with differing lot size and density requirements also creates a transitional area, allowing a multi-unit structure to fit in. Specifically, the Sagamore Court Apartment Complex contains 144 units on 15.01 acres. The number of units is more than double the 60 units the GA/MH Zone normally permits in an area of that size. The result is a higher density of 1 unit per .10 acre/4,541 s.f. (9.6 units per acre) in a district intending garden apartments "at moderate densities (up to 4 dwelling units per acre)" or a maximum of 1 dwelling unit per .25 acre/10,890 s.f.. Similarly, Tidewatch Condominium Complex contains 117 units clustered on a 53 acre lot in the Single Residence A ("SRA") District, which requires 1 dwelling pe acre/43,560 sf. Tidewatch's density is also more than double the 53 units the SRA District permits in an area of that size. Again, the result is a higher density of 1 unit per .46 acre/19.952 s.f. or 2.18 units per acre in a district intending "low to medium densities (approximately 1-3 dwellings per acre)" or a maximum of 1 unit per .33 acre/14,520 s.f.). For these reasons a density-compliant three unit structure matches the surrounding area.

Additionally, while there are a couple relatively large lots immediately abutting the subject, there are also many homes on small lots heading south in the area of Cliff Road and north in the area of Verdun Avenue. (**Exhibit H, I**). Considering the overall densities within approximately 2/10 of a mile north or south of the subject, 3 units on a 62,754 s.f. lot (20,918 s.f./unit) compares favorably. Consider as well that the subject lot is large enough for a city street with a cul-de-sac that could permit up to three units, but which would significantly increase pavement and result in the loss of the significant proposed wooded area to the lot's rear, contrary to the express wishes of abutting lot owners. (**EXHIBIT J**). The Revised Project significantly increases the buffer to the Walker Bungalow abutters, retains the appearance of a single-family home from the street, and reduces traffic and paving compared to the Initial Project.

## V. VARIANCE REQUIREMENTS

## 1. <u>The variance will not be contrary to the public interest</u>

## 2. The spirit of the ordinances observed

The first step in the ZBA's analysis is to determine whether granting a variance is not contrary to the public interest and is consistent with the spirit and intent of the ordinance, considered together pursuant to <u>Malachy Glen Associates</u>, Inc v. Town of Chichester, 155 NH 102 (2007) and its progeny. Upon examination, it must be determined whether granting a variance "would unduly and to a marked degree conflict with the ordinance such that it violates the ordinances basic zoning objectives." <u>Id.</u> "Mere conflict with the ordinance is not enough." <u>Id</u>.

The Portsmouth Zoning Ordinance (PZO§10.121) was enacted for the general purpose of promoting the health, safety and welfare in accordance with the Master plan by regulating:

- <u>The use of land, buildings and structures for business, industrial, residential and other purposes</u> The existing 60+ year old home, comparatively close to the lot line, with extensive pavement, will be removed in favor of a single structure evoking a New England farmstead. Use of this relatively large lot for three units, in an aesthetically pleasing non-complex-like single structure and compatible with the surrounding area is a reasonable use of the land.
- <u>The intensity of land use, including lot sizes, building coverage, building height and bulk, yards and open space</u> The Project complies with all dimensional requirements, (See Sec. III supra), needing only relief for a multifamily unit where multifamily homes are not permitted. The Revised Project is far less impactful than a standard three (3) lot subdivision which would significantly increase pavement and lose much rear wooded area.
- 3. <u>The design of facilities for vehicular access, circulation, parking and loading</u> The existing shallow driveway and wide curb cut makes it difficult to turn around to exit the Property. This curb cut will be narrowed and the driveway lengthened, eliminating vehicles backing up into the public right of way. Each unit's two-car garage parking, guest spaces, and longer driveway provides adequate turnaround for homeowners and emergency vehicles. (Exhibit A).
- 4. <u>The impacts on properties of outdoor lighting, noise, vibration, stormwater runoff and flooding</u> The Revised Project increases the wooded buffer by over 100 ft. to 283 ft. behind the proposed multifamily structure. Vegetative buffers and/or fences are proposed along the north and south boundaries. The rear of the lot will be left heavily wooded. The proposed 80.6% open space and 9.5% building coverage where 40% and 20% are required respectively, further demonstrate the reasonableness of the reduced scope proposal, particularly when compared to a full-on subdivision.
- 5. <u>The preservation and enhancement of the visual environment</u> The Revised Project significantly improves upon existing conditions and the Initial Project by reducing the wide paved driveway, and proposing a single structure representative of farmstead with

barn behind, proposed landscaping/fences in the side setbacks, and leaving far more of the wooded lot than previously proposed. As revised, these features clearly preserve and enhance the visual environment.

- 6. <u>The preservation of historic districts buildings and structures of historic or architectural</u> <u>interest</u> – The Property and the existing structure to be removed is not in the historic district and is of no known historic or architectural interest.
- <u>The protection of natural resources, including groundwater, surface water, wetlands,</u> <u>wildlife habitat and air quality</u> – The property will be served by recently upgraded municipal water and sewer. The proposed landscaping and preserved wooded area to the rear (more than half the lot) will protect natural resources.

Whether a variance "in a marked degree conflicts with the ordinance such that it violates the ordinance's basic zoning objectives." <u>Malachy Glen</u>, supra, the New Hampshire Supreme Court also held:

One way to ascertain whether granting the variance would violate basic zoning objectives is to examine whether it would <u>alter the</u> <u>essential character of the locality</u>. Another approach to [determine] whether granting the variance violates basic zoning objectives is to examine whether granting the variance would <u>threaten the public health, safety or welfare.</u> (Emphasis Added)

The Property is located on busy Sagamore Avenue. While many homes nearby are singlefamily, a number nearby are on relatively small lots, including a three unit structure near Cliff Road on a significantly smaller lot. The Property's location directly across the street from condominium and apartment complexes demonstrates that a tastefully designed 3-unit multifamily structure on this relatively large lot will not alter the essential character of the locality. The pavement will be significantly reduced in width, with three fully building codecompliant units, thus protecting, not threatening the public health safety or welfare.

## 3. <u>Substantial justice will be done by granting the variance.</u>

If "there is no benefit to the public that would outweigh the hardship to the applicant" this factor is satisfied. <u>Harborside Associates, L.P. v. Parade Residence Hotel</u>, LLC, 162 N.H. 508 (2011). That is, "any loss to the [applicant] that is not outweighed by a gain to the general public is an injustice." <u>Malachy Glen</u>, supra at 109.

"The right to use and enjoy one's property is a fundamental right protected by both the State and Federal Constitutions." <u>N.H. CONST. pt. I, arts. 2, 12; U.S. CONST. amends. V, XIV;</u> <u>Town of Chesterfield v. Brooks</u>, 126 N.H. 64 (1985) at 68. Part I, Article 12 of the New Hampshire Constitution provides in part that "no part of a man's property shall be taken from him, or applied to public uses, without his own consent, or that of the representative body of the people." Thus, our State Constitutional protections limit the police power of the State and its municipalities in their regulation of the use of property. L. Grossman & Sons, Inc. v. Town of <u>Gilford</u>, 118 N.H. 480, 482 (1978). "Property" in the constitutional sense has been interpreted to mean not the tangible property itself, *but rather the right to possess, use, enjoy and dispose of it*. <u>Burrows v. City of Keene</u>, 121 N.H. 590, 597 (1981) (emphasis added). Sagamore is constitutionally entitled to the use of the lot as it sees fit subject only to the effect of the lot size and density requirements.

The Revised Project removes a dated single-family home with a wide curb cut at Sagamore Avenue in favor of a much narrower curb cut and fewer units in a single structure inspired by the New England Farmstead. The Revised Project also preserves a significantly greater wooded buffer is benefitting Walker Bungalow abutters and the abutters on either side and still includes wooded fence and landscaping. To members of the public, the Revised Project appears simply as a larger single family home. As such, there will be no benefit to the <u>general</u> <u>public</u> from denial and no harm to the general public by granting the variances. Conversely, denial of the variance deprives Mouflouze the opportunity for reasonable and tasteful redevelopment of the property while simultaneously denying three purchasers, the opportunity to live near downtown Portsmouth at a price less than new single-family homes on this lot. Accordingly, substantial justice is done by granting the variances.

## 3. Granting the variances will not diminish surrounding property values

Existing values of Sagamore Avenue properties are a function of their location on a busier street and in this neighborhood, their proximity to the densely developed Sagamore Court Apartments and Tidewatch Condominiums as well as other single-family homes on lots ranging from small to large. The value of nearby Walker Bungalow Road properties reflects the quieter street and relative privacy afforded by the wooded buffers associated with the larger Sagamore Road lots to the west. From the street, the Revised Project will appear as a single family home with a standard driveway. Compared to the Initial Project (Exhibit C) and a fully conforming subdivision (Exhibit I), the single structure and additional preserved wooded area (Exhibit A) is the least impactful to the surrounding neighborhood.

The White Property Value Impact report (Exhibit E) opined that granting the variances to permit the Initial Project would not diminish the value of surrounding property values. It

follows that the more aesthetically pleasing single structure with fewer units and a substantially larger wooded buffer will also not diminish surrounding property values.

### 4. Denial of the variances results in an unnecessary hardship

### a. Special conditions distinguish the property/project from others in the area-

The Property is four times the SRB lot size and its frontage well exceeds SRB frontage requirements. Also, the depth of the Property is about three times its width, so the oversized lot is long and narrow. These factors alone create special conditions. Additionally, while zoned SRB, the Property is located at the intersection of various zones with single family homes on disparate lots on one side of the street and a densely developed apartment complex and condominium development on the other side. See <u>Walker v. City of Manchester</u>, 107 N.H. 382, 386 (1966) (hardship may be found where similar nonconforming uses exist within the neighborhood and the proposed use will have no adverse effect on the neighborhood). In conjunction with the Property's size and shape, the eclectic surrounding area also supports a finding of special conditions.

## b. <u>No fair and substantial relationship exists between the general public purposes of the</u> ordinance and its specific application in this instance.

Use requirements are implemented to keep similar uses together and to promote compatibility between uses as transition points. The Revised Project offers a multifamily use in a more compatible single structure akin to a single family home and barn, sited in a residential zone among other single family homes on varying lot sizes and across the street from a densely developed apartment complex and condominium development. The Revised Project maintains a significantly larger wooded buffer behind the structure while existing tree screening landscaping and wooden fence preserve privacy for neighbors. These factors taken together demonstrate the Revised Project's compatibility with abutting lots and zones. Accordingly, no fair and substantial relationship exists between the purposes of the Ordinance requirements and its specific application in this instance.

### c. <u>The proposed use is reasonable.</u>

If the use is permitted, it is deemed reasonable. <u>Vigeant v. Hudson</u>,151 NH 747 (2005). While multifamily structures are not permitted in the SRB District, the Revised Project proposes a dimensionally compliant single structure with density-compliant three units. The structure will

look like a single family home and barn, preserve significantly more wooded area than the Initial Project or a three lot subdivision. Accordingly, the proposed use is reasonable and denial creates an unnecessary hardship to Mouflouze.

## VI. CONCLUSION

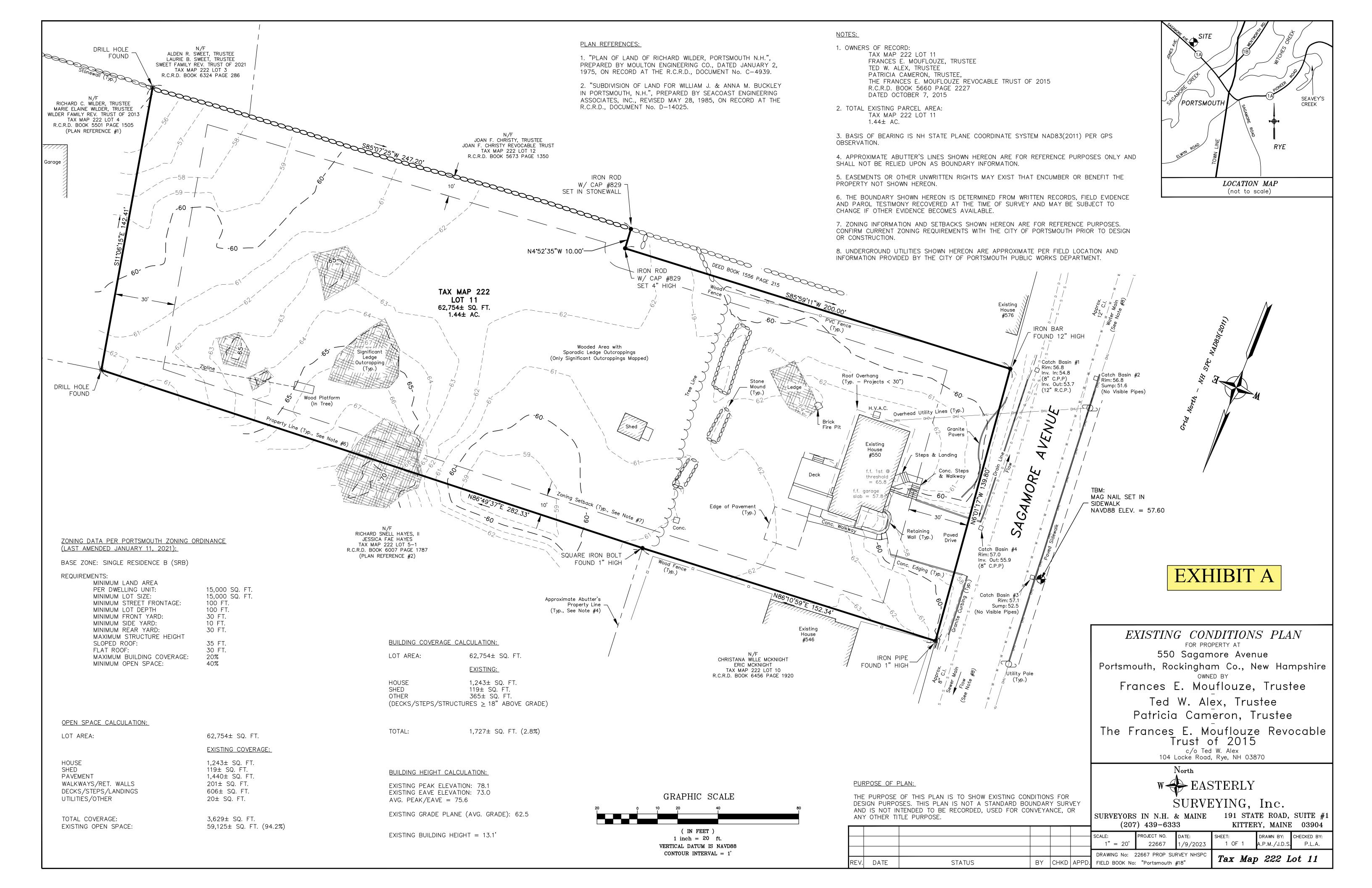
For all of the reasons herein stated, Mouflouze respectfully requests that the Portsmouth Zoning of Adjustment grant the requested variance.

Respectfully submitted, The Frances E. Mouflouze Revocable Trust of 2015

Khr uc

By:

R. Timothy Phoenix, Esq. Monica F. Kieser, Esq.



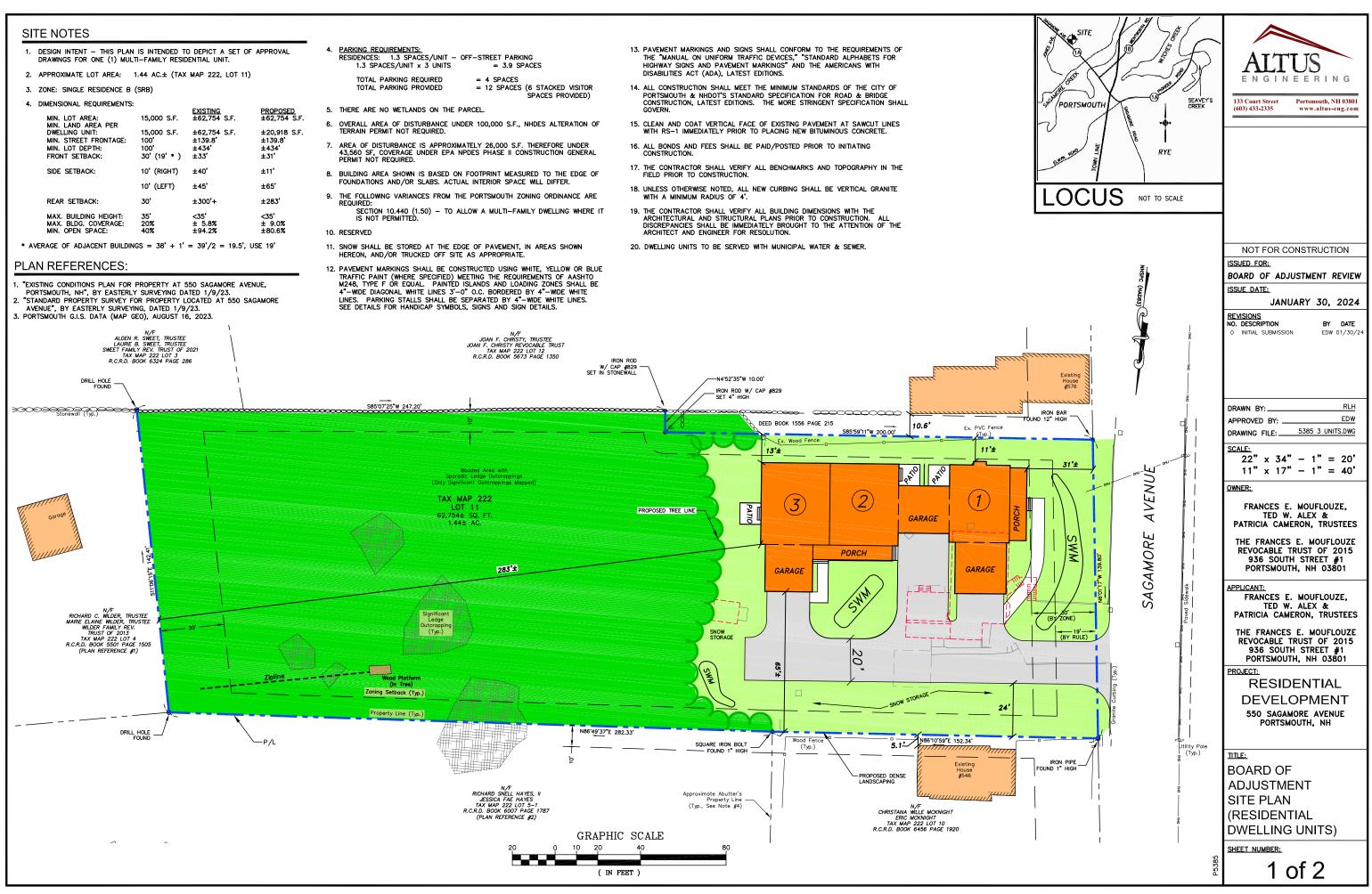
- DRAWINGS FOR ONE (1) MULTI-FAMILY RESIDENTIAL UNIT.

4.	DIMENSIONAL REQUIREMENTS:		EXISTING	DDODOSED
	MIN. LOT AREA: MIN. LAND AREA PER	15,000 S.F.	±62,754 S.F.	<u>PROPOSED</u> ±62,754 S.F
	MIX EAND AILEA DWELLING UNIT: MIN. STREET FRONTAGE: MIN. LOT DEPTH: FRONT SETBACK:	15,000 S.F. 100' 100' 30' (19' * )	±62,754 S.F. ±139.8' ±434' ±33'	±20,918 S.F. ±139.8' ±434' ±31'
	SIDE SETBACK:	10' (RIGHT)	±40'	±11'
		10' (LEFT)	±45'	±65'
	REAR SETBACK:	30'	±300'+	±283'
	MAX. BUILDING HEIGHT: MAX. BLDG. COVERAGE: MIN. OPEN SPACE:	35' 20% 40%	<35' ± 5.8% ±94.2%	<35' ± 9.0% ±80.6%

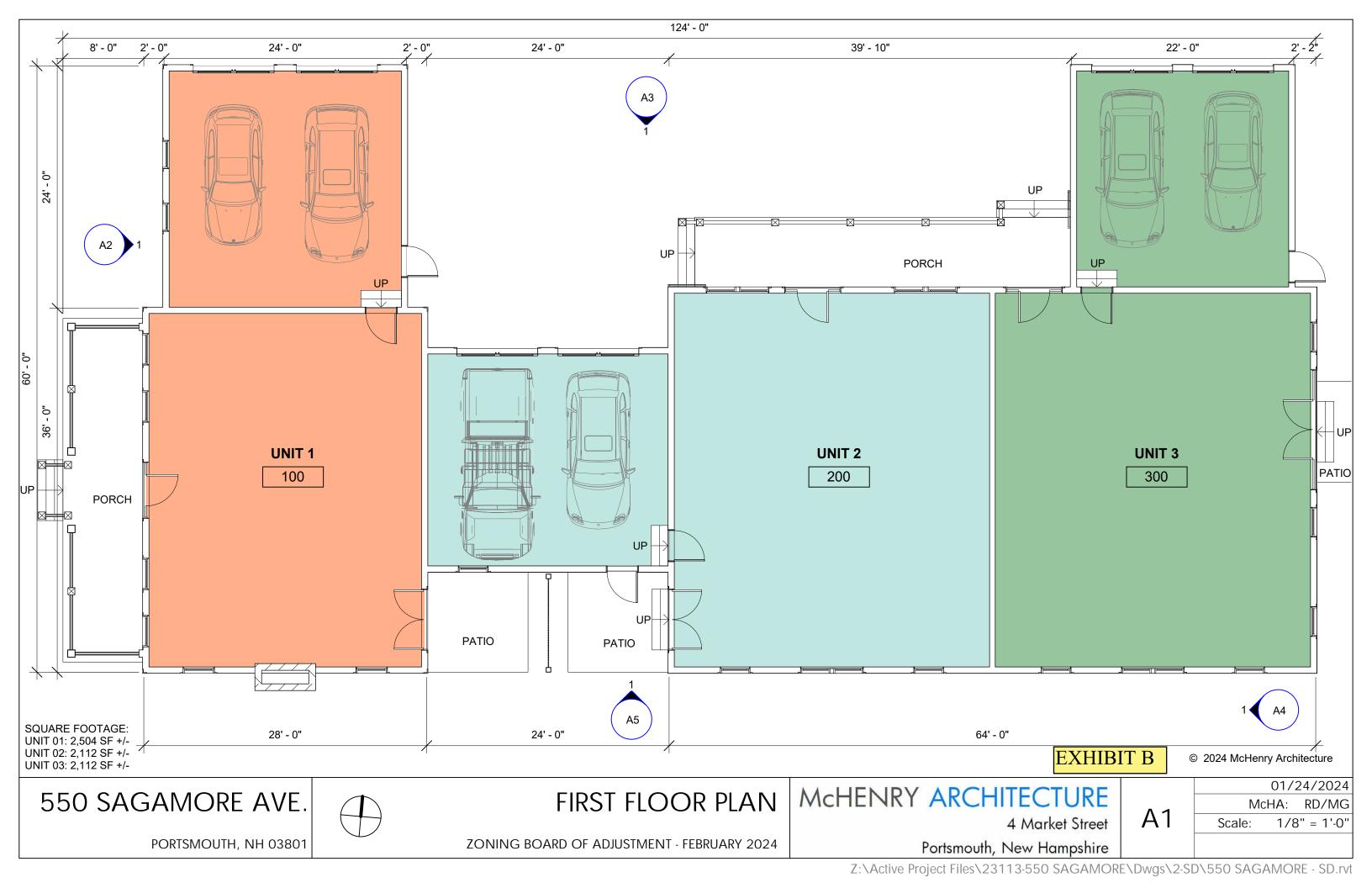
- TERRAIN PERMIT NOT REQUIRED.
- FOUNDATIONS AND/OR SLABS. ACTUAL INTERIOR SPACE WILL DIFFER.
- REQUIRED:

- HEREON, AND/OR TRUCKED OFF SITE AS APPROPRIATE.
- M248, ITTE F OK EQUAL. FAINTED ISLANDS AND LOADING ZOVES STALL 4"-WIDE DIAGONAL WHITE LINES 3'-0" O.C. BORDERED BY 4"-WIDE WHITE LINES. PARKING STALLS SHALL BE SEPARATED BY 4"-WIDE WHITE LINES.

- HIGHWAY SIGNS AND PAVEMENT MARKINGS" AND THE AMERICANS WITH DISABILITIES ACT (ADA), LATEST EDITIONS.









McHENRY ARCHI WEST ELEVATION (FRONT)

550 SAGAMORE AVE.

ZONING BOARD OF ADJUSTMENT - FEBRUARY 2024

Portsmouth, N

PORTSMOUTH, NH 03801

C	© 2024 McHenry Architecture
	01/24/2024
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A2	Scale: 1/8" = 1'-0"
	« A2

THIRD FLOOR 120' - 0"

FIRST FLOOR 100' - 0"

AVG. GRADE 98' - 6"

Z:\Active Project Files\23113-550 SAGAMORE\Dwgs\2-SD\550 SAGAMORE - SD.rvt

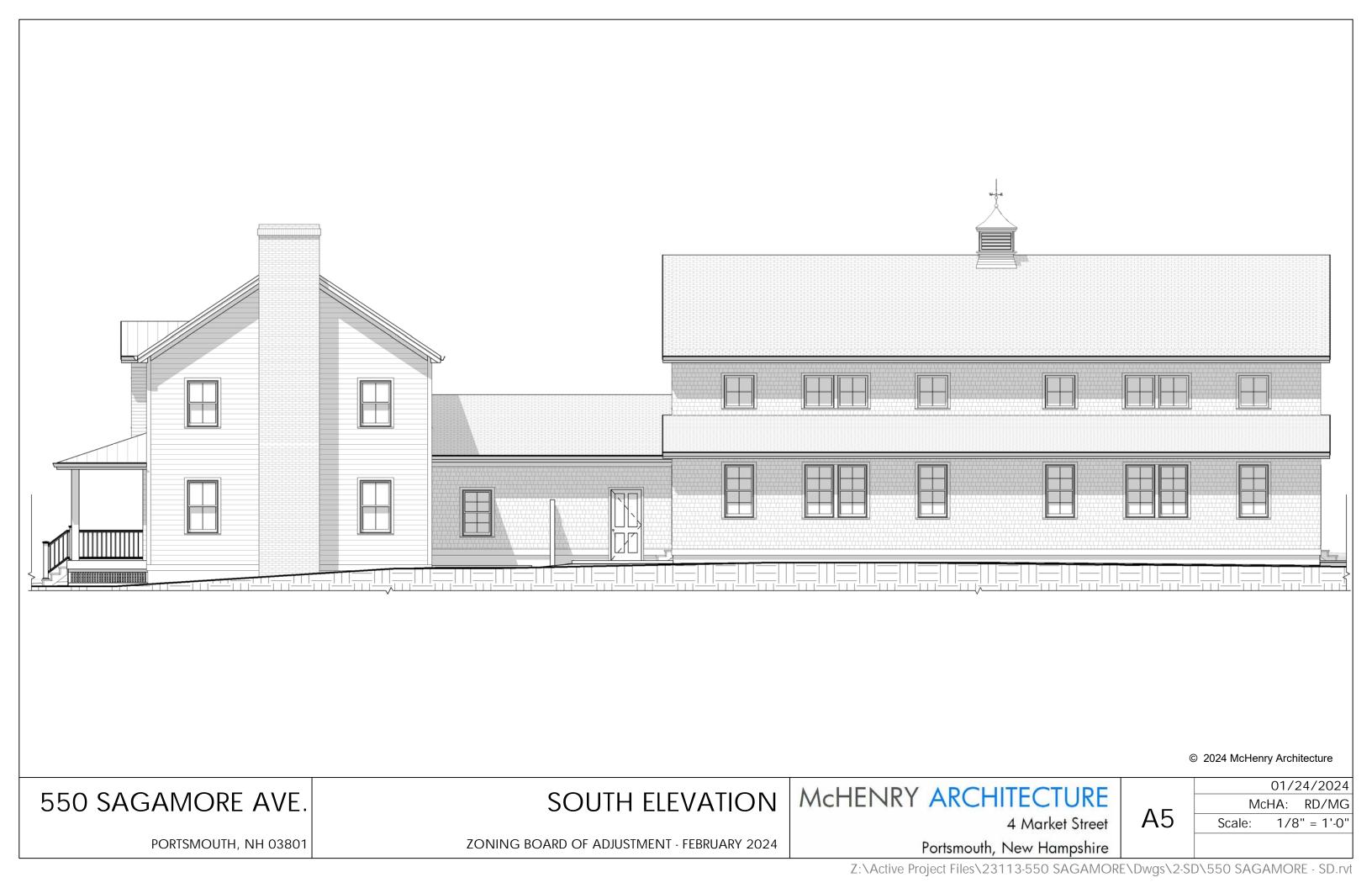
550 SAGAMORE AVE.	NORTH ELEVAT	ION	McHENRY	ARCHI
PORTSMOUTH, NH 03801	ZONING BOARD OF ADJUSTMENT - FEBRUA	ARY 2024		Portsmouth, N







SECOND FLOOR 110' - 0" ↔ FIRST FLOOR 100' - 0" ↔ AVG. GRADE 98' - 6" ↔ © 2024 McHenry Architecture © 2024 McHenry Architecture Market Street AA Market Street New Hampshire 13-550 SAGAMORE\Dwgs\2-SD\550 SAGAMORE - SD.rvt	<u>THIRD F</u> I 12	L <u>OOR</u> 20' - 0"		
AVG. GRADE 98' - 6"         98' - 6"         © 2024 McHenry Architecture         TECTURE 4 Market Street         A4         McHA: RD/MG         Scale: 1/8" = 1'-0"         New Hampshire	S <u>ECOND_F</u> I 11	L <u>OOR</u> 0' - 0"		
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RENDERING FROM SAGAMORE AVE. 550 SAGAMORE AVE.

McHENRY ARCHITECTURE 4 Market Street

PORTSMOUTH, NH 03801

ZONING BOARD OF ADJUSTMENT - FEBRUARY 2024

Portsmouth, New Hampshire

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McHA: EW / RD NOT TO SCALE

01/24/2024

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550 SAGAMORE AVE.

PORTSMOUTH, NH 03801

ZONING BOARD OF ADJUSTMENT - FEBRUARY 2024

Portsmouth, New Hampshire

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- DRAWINGS FOR TWO (2) RESIDENTIAL DUPLEX UNITS.

4. D	IMENSIONAL REQUIREMENTS:		FMCTNO	DDODOCTD
	MIN. LOT AREA: MIN. LAND AREA PER	15,000 S.F.	EXISTING ±62,754 S.F.	PROPOSED ±62,754 S.F
	MIN. LAND AREA FER DWELLING UNIT: MIN. STREET FRONTAGE: MIN. LOT DEPTH: FRONT SETBACK:	15,000 S.F. 100' 100' 30'	±62,754 S.F. ±139.8' ±434' ±33'	±15,688 S.F ±139.8' ±434' ±48'
	SIDE SETBACK:	10' (RIGHT)	±40'	±11'
		10' (LEFT)	±45'	±40'
	REAR SETBACK:	30'	±300'+	±177'
	MAX. BUILDING HEIGHT: MAX. BLDG. COVERAGE: MIN. OPEN SPACE:	35' 20% 40%	±13.1' ±5.8% ±94.2%	<35' ±10.5% ±77.0%
	REFERENCES			

#### PLAN REFERENCES:

TOTAL	PARKING	REQUIRED		6	SPACES			
TOTAL	PARKING	PROVIDED	-	16	SPACES		STACKED	
						21	ALLS PRO	JAID

- PERMIT NOT REQUIRED.
- FOUNDATIONS AND/OR SLABS. ACTUAL INTERIOR SPACE WILL DIFFER.
- REQUIRED:

- 4"-WIDE DIAGONAL WHITE LINES 3'-0" O.C. BORDERED BY 4"-WIDE WHITE

- DISABILITIES ACT (ADA), LATEST EDITIONS.

- CONSTRUCTION.
- WITH A MINIMUM RADIUS OF 4'.
- 20. DWELLING UNITS TO BE SERVED WITH MUNICIPAL WATER & SEWER.



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418.224 (8/8/2023)





Right

**Elevations** Scale: 1/8" = 1'-0"



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**Elevations** Scale: 1/8" = 1'-0"





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39'-10 1/2"

12'-0" 12'-0" -12'-0" Deck Deck Lav 3'-4" x Lav 3'-4" x 6'-9" 6'-9" To . Mark. Doork. )**Mud** 5'-11" x Mud 5'-11" x Kitchen 15'-1" x 13'-6" Kitchen 15'-1" x 13'-6" 12'-6" 12'-6"  $\bigcirc$  $\bigcirc$ 20 295 Island Island Live - Dine 13'-11" x 26'-7" Live - Dine Clos Clos 13'-11" x 26'-7" **Ptry** 4'-5" x Ptry 4'-5" x 4'-0" 4'-0" 38'-3" \_\_\_\_\_\_ \_\_\_\_\_34'-0"-Duct Chase--Duct Chase Dn Dn Garage Garage Max 21" below Max 21" below ò 20'-0" 20'-0" house first floor house first floor 2 3 -Boxed Beam Above Boxed Beam Above - $=1\pm =$  $\equiv \pm \equiv \equiv$ -Entry Entry Clos 14'-0" x 6'-1" / 14'-0" x 6'-1" 3'-1" x 11 6'-1" 21'-10 1/2" 21'-10 1/2" 4'-3" Porch Porch 18'-8" 18'-8"

79'-9"

#### Living Area this Floor:

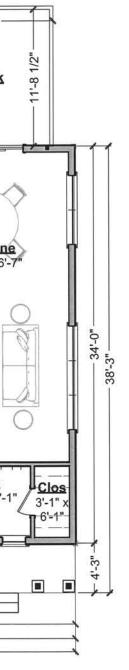
Typical - 929 sq ft per unit (to the outside face of framing, for comparison to similar single family) Condo - 863 sq ft per unit (to the inside face of framing, usual Condo ownership) 9 ft Ceilings

39'-10 1/2"



Art Form Architecture, LLC

603-431-9559

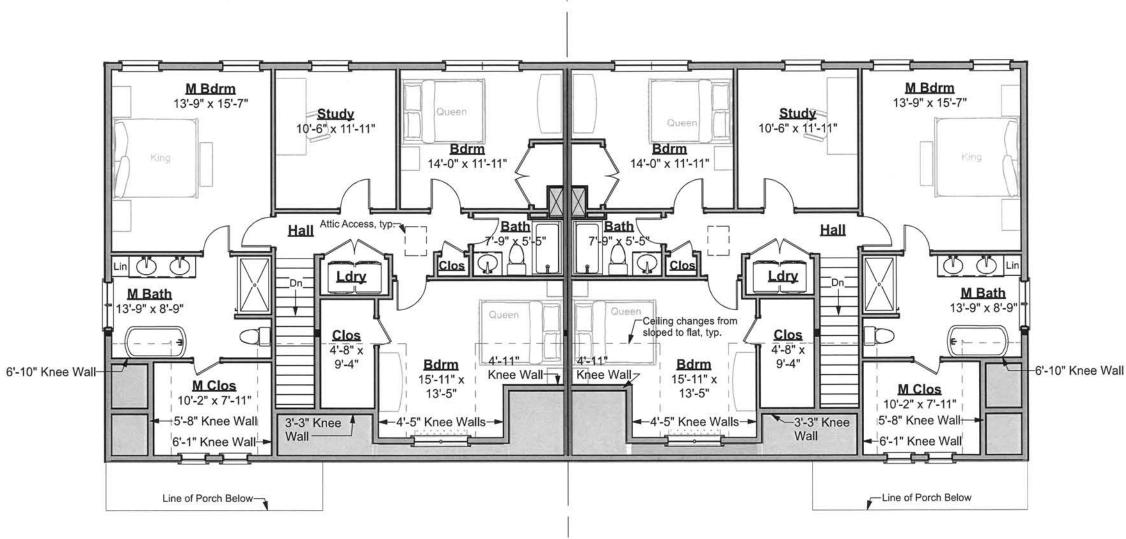


## First Floor Plan Scale: 1/8" = 1'-0"

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### Living Area this Floor:

Typical - 1244 sq ft per unit (to the outside face of framing, for comparison to similar single family) Condo - 1178 sq ft per unit (to the inside face of framing, usual Condo ownership) 8 ft Ceilings



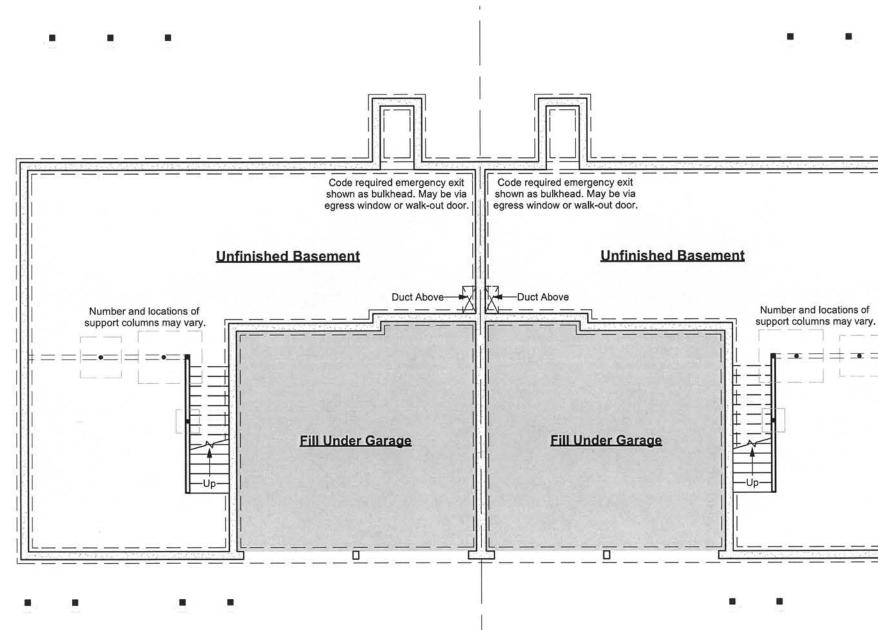
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# Scale: 1/8" = 1'-0"

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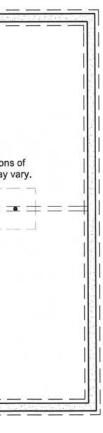


418.224 (8/8/2023)



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## **Foundation Plan** Scale: 1/8" = 1'-0"



## **CITY OF PORTSMOUTH**

Planning Department 1 Junkins Avenue Portsmouth, New Hampshire 03801

(603) 610-7216

### ZONING BOARD OF ADJUSTMENT

October 24, 2023

Frances E. Mouflouze Revoc Trust of 2015 936 South Street #1 Portsmouth, New Hampshire 03801

### RE: Board of Adjustment request for property located at 550 Sagamore Avenue (LU-23-164)

Dear Property Owner:

The Zoning Board of Adjustment, at its regularly scheduled meeting of **Tuesday**, **October 17**, **2023**, considered your application for demolishing the existing structure and constructing two duplexes (creating a total of 4 living units) which requires the following: 1) Variance from Section 10.513 to allow more than one free-standing dwelling unit on a lot; and 2) Variance from Section 10.440 Use #1.30 to allow the construction of duplexes where they are not permitted. Said property is shown on Assessor Map 222 Lot 11 and lies within the Single Residence B (SRB) District. As a result of said consideration, the Board voted to to **deny** the request because it did not meet the spirit of the ordinance or hardship criteria as the lot is oversized and is presently conforming.

The Board's decision may be appealed up to thirty (30) days after the vote. Please contact the Planning Department for more details about the appeals process.

The minutes and audio recording of this meeting are available by contacting the Planning Department.

Very truly yours,

Ilis Eldridge

Phyllis Eldridge, Chair of the Zoning Board of Adjustment

CC:

R. Timothy Phoenix, Esq; Hoefle, Phoenix, Gormley & Roberts, PLLC Eric D. Weinrieb, PE; Altus Engineering, Inc.

## Findings of Fact | Variance City of Portsmouth Zoning Board of Adjustment

Date: 10-17-2023

Property Address: 550 Sagamore Avenue

Application #: LU-23-164

Decision: Deny

## Findings of Fact:

Effective August 23, 2022, amended RSA 676:3, It now reads as follows: The local land use board shall issue a final written decision which either approves or disapproves an application for a local permit and make a copy of the decision available to the applicant. The decision shall include specific written findings of fact that support the decision. Failure of the board to make specific written findings of fact that support the decision. Failure of the board to make specific written findings of fact that support the decision. Failure of the board to make specific written findings of fact supporting a disapproval shall be grounds for automatic reversal and remand by the superior court upon appeal, in accordance with the time periods set forth in RSA 677:5 or RSA 677:15, unless the court determines that there are other factors warranting the disapproval. If the application is not approved, the board shall provide the applicant with written reasons for the disapproval. If the application is approved with conditions, the board shall include in the written decision a detailed description of all conditions necessary to obtain final approval.

The proposed application meets/does not meet the following purposes for granting a Variance:

Section 10.233 Variance Evaluation Criteria	Finding (Meets Criteria)	Relevant Facts
10.233.21 Granting the variance would not be contrary to the public interest.		
10.233.22 Granting the variance would observe the spirit of the Ordinance.	NO	• The property is presently in conformity with the zoning ordinance and granting the variance would make it out of conformity.
10.233.23 Granting the variance would do substantial justice.		
10.233.24 Granting the variance would not diminish the values of surrounding properties.		
<ul><li>10.233.25 Literal enforcement of the provisions of the Ordinance would result in an unnecessary hardship.</li><li>(a)The property has special Conditions that distinguish it from other properties in the area. AND</li></ul>	NO	<ul> <li>The applicants lot is bigger than some lots and smaller than others and the140-ft width is plenty of room for the applicant to put a 3- house subdivision and not even move the original house.</li> <li>The applicants lot can be</li> </ul>

(b)Owing to these special conditions, a fair and substantial relationship does not exist between the general public purposes of the Ordinance provision and the specific application of that provision to the property; and the proposed use is a reasonable one.	reasonably used in the way it is zoned and there is currently a single-family home on it now.
OR Owing to these special conditions, the property cannot be reasonably used in strict conformance with the Ordinance, and a variance is therefore necessary to enable a reasonable use of it.	

## MINUTES OF THE BOARD OF ADJUSTMENT MEETING EILEEN DONDERO FOLEY COUNCIL CHAMBERS MUNICIPAL COMPLEX, 1 JUNKINS AVENUE PORTSMOUTH, NEW HAMPSHIRE

7:00 P.M.	October 17, 2023
MEMBERS PRESENT:	Phyllis Eldridge, Chair; Beth Margeson, Vice Chair; David Rheaume; Paul Mannle; Thomas Rossi; Jeffrey Mattson; Jody Record, Alternate
MEMBERS EXCUSED:	ML Geffert, Alternate
ALSO PRESENT:	Stefanie Casella, Planning Department

**Note**: The timestamp denotes the time of the recording. Chair Eldridge called the meeting to order at 7:00 p.m. Ms. Record was seated for voting on all items in the excused absence of Ms. Geffert.

### -I. APPROVAL OF MINUTES

A. Approval of the September 19, 2023 minutes.

*Mr. Mannle moved to approve the September 19 minutes as amended, seconded by Mr. Mattson The motion passed by unanimous vote, 7-0.* 

The following amendments were made:

On page 3, top of the page, the word "clarify" was changed to "clarity" and the word "postponed" was changed to "postponement", so the sentence reads as follows: Mr. Rheaume said ... it was a complicated case and there was some lack of **clarity** so the **postponement** was made to give the application the opportunity to get more information. On page 5, second to last line, unnecessary "change" was changed to "hardship", so the sentence reads as follows: Mr. Mattson said there were more variances requested before and he had not seen an unnecessary hardship within the side yard setback, but since it was no longer asked for, the only thing left was whether the lot size was an unnecessary **hardship**. On page 10, last line, the word "district" was changed to "distract", so the sentence reads as follows: He said the mural was a reasonably-sized piece of art work and in a parking lot that would not **distract** drivers.

B. Approval of the September 26, 2023 minutes.

*Mr. Mannle moved to approve the September 26 minutes as submitted, seconded by Vice-Chair Margeson. The motion passed by a unanimous vote of 7-0.* 

## Mr. Mannle moved to grant the variances as presented, seconded by Mr. Rossi.

Mr. Mannle referred to Sections 10.233.21 and .22 of the ordinance and said the project would not be contrary to the public interest and would observe the spirit of the ordinance. Referring to Section 10.233.23, he said granting the variances would do substantial justice because it was a mural and there was no ordinance for murals. He said the mural was clearly not a sign and was approved by the HDC, and the applicant just needed the setbacks for where the transformers would be covered up. Referring to Section 10.233.24, he said granting the variances would not diminish the values of surrounding properties. Referring to Section 233.25, he said literal enforcement of the provision of the ordinance would result in unnecessary hardship because the property has special conditions that distinguish it from others in the area and, owing to those special conditions, a fair and substantial relationship does not exist between the general public purposes of the ordinance's provision and the specific application of that provision to the property, and the proposed use is a reasonable one. He said the mural will cover up the transformer boxes and it was only before the Board because it was slightly closer to the sidewalk and was a mural not a sign, which was a hardship. Mr. Rossi concurred and said there was published documentation of the historical significance of the woman presented on the mural, which was important because as the Board approved those types of murals, it would be important to be sure of the historical accuracy and relevance of the murals and the fact that the murals did not migrate into other territories of various things that could be on them.

Vice-Chair Margeson said she would not support the motion and wondered why the mural wouldn't face the pocket park so that people could actually read it. She said it would be distracting to drivers. She said if something was not in the zoning ordinance, which a mural wasn't, the Board was not supposed to be approving variances for it. She noted that the Board had a similar situation with an applicant who wanted to open an art studio in her home but there was no art studio in the ordinance, so the Board did not approve it. She said she would not support the motion for those reasons.

## The motion passed by a vote of 6-1, with Vice-Chair Margeson voting in opposition to the motion.

C. The request of Frances E. Mouflouze RevocableTrust of 2015 (Owner), for property located at 550 Sagamore Road whereas relief is needed to demolish the existing structure and construct two duplexes (creating a total of 4 living units) which requires the following: 1) Variance from Section 10.513 to allow more than one free-standing dwelling unit on a lot; and 2) Variance from Section 10.440 Use #1.30 to allow the construction of duplexes where they are not permitted. Said property is located on Assessor Map 222 Lot 11 and lies within the Single Residence B (SRB) District. (LU-23-164)

Mr. Rossi recused himself from the following petition.

## SPEAKING TO THE PETITION

Attorney Tim Phoenix was present on behalf of the applicant, along with project engineer Eric Weinrieb and Brian White, who prepared the Analysis Property Value Impact Report. Attorney Phoenix reviewed the petition and criteria in detail. [Timestamp 5:06]

Vice-Chair Margeson asked what the hardship was in not being able to building another singlefamily dwelling on the lot. Attorney Phoenix said it was due to the lot's special conditions of being the largest property in the area, four times the size of the minimum required lot size for a single family home. He said most of the lots in the vicinity were that large and noted that the Board granted multi-family units at the Luster King site. He said, given the lot's location compared to other lots and densities in the area and considering the area where the zoning areas met, the lot had special conditions. Mr. Mannle asked how the current house was nonconforming, noting that the Staff Report said everything about the existing house was conforming. Attorney Phoenix said the front porch and steps went over the front setback line slightly. Ms. Casella said the City went by the survey information. Mr. Rheaume said it was apparent from the existing home photos that the current home was elevated relative to the street level, and he asked if the intent was to have the new structures also elevated or if there would be excavation. Mr. Weinrieb said the grade went up substantially behind the house and the new structures would be up a bit higher than the street, with stormwater draining back toward the front. He said they would not overly excavate the site but would work with its natural contours, which he further explained.

Chair Eldridge opened the public hearing.

## SPEAKING IN FAVOR OF THE PETITION

No one spoke.

## SPEAKING IN OPPOSITION TO THE PETITION

Sue Harding of 594 Sagamore Avenue said she was an abutter and thought the zoning would not change when she bought her home in 1997. She said her property had a buffer where there was a lot of wildlife that had to be protected and that she couldn't see why the Board would want to change the privacy, land, and nature behind the abutters' homes that had been that way for decades. She said allowing four dwellings in a unit where only one was allowed was spot rezoning and that the project did not meet any of the criteria and might set a precedent if approved.

Rick Hayes of 40 Walker Bungalow said he was an abutter to 550 Sagamore Road. He said the area was zoned SRB for a reason and that the proposal violated the zoning. He said the applicant wanted to maximize profits and that it would accelerate the exit of longtime residents.

Linda Brown of 650 Sagamore Avenue said adding more dwellings than zoned for would be detrimental and would add more traffic to an already busy road as well as pose safety concerns. She said changing zoning for financial gain did not pose a hardship.

Richard Wilder of 58 Walker Bungalow Road said he had lived there for 54 years and was an abutter. He said the requested variances went against the character and nature of the community and

Page 9

that the applicant's attempt to relate the zoning of areas across the street as justification for the project was irrelevant. He said the project did not meet any of the criteria and that the ordinance for single-residence zones was a covenant to protect the homeowners and their land.

Alden Sweet of 72 Walker Bungalow Road said he abutted the property in the back corner. He said the variance requests should be rejected because the SRB District zoning did not allow duplexes. He said the anticipated market values of the duplex units would be in the range of one million dollars or more each, which wasn't a hardship. He said Portsmouth had a shortage of workforce housing and the applicant's proposal was not affordable housing. He said it would not improve the surrounding area and noted that what went on in Dover and Durham had no bearing on Portsmouth.

Eric McKnight of 546 Sagamore Avenue said if the project was approved, the duplexes would look into his side of the house where the kitchen, bedrooms and living room were. He said he thought he and his family were moving into a single-family dwelling zone when he bought the house a few months ago, and the project would change his home and his investment. He said he would not have bought his home if there were four dwellings looking into a side of it.

Joan Christy of 576 Sagamore Avenue said she had lived in her home since the 1980s and that the development would affect her because instead of looking out at the land that had stayed the same for about 150 years, she would now look out at a wall. She said the proposal would pave the way for the condoization of the neighborhood. She said the Board's decision had important implications.

Jim Lee of 520 Sagamore Avenue said he was a real estate broker of 43 years and thought cramming four housing units on one lot would alter the character of the neighborhood and injure public rights. He said there was no hardship to allow the project to take place in a neighborhood of single-family homes. He said the project did not meet any of the criteria.

Tim McNamara of 575 Sagamore Avenue, Unit 19, said three of the criteria – the public interest, spirit of the ordinance, and hardship – were not met. He said the reference to other zones as well as a recent approval for 635 Sagamore Avenue wasn't relevant. He said the applicant wanted a permit for four dwellings where one was allowed and for two duplexes were none were allowed.

Paige Trace of 27 Hancock Street said there was no hardship with the land but there was a question with the zoning, otherwise the applicant wouldn't be there. She said the entire neighborhood was opposed to the project and that the only hardship was for the neighborhood and not the amount of money the applicant stood to make or not make.

Petra Huda of 280 South Street said the proposal did not meet the criteria and that the zoning across and down the street and what had been previously approved were irrelevant.

Esther Kennedy of 41 Pickering Avenue said the community members were all abutters and it was up to the Board to decide whether they agreed with the zoning set by their predecessors and whether the five criteria were met. She asked the Board to reflect upon what had happened to some of Portsmouth's neighborhoods and to think about what's right for Portsmouth's future.

### SPEAKING TO, FOR, OR AGAINST THE PETITION

Christana McKnight of 546 Sagamore Avenue (via Zoom) said she and her husband chose her home because it was in a Single Residence Home District and said she was against the proposal.

Attorney Phoenix said they would agree to a condition that the rear area would be left in its current condition. He said the Board, when looking at the consideration for variances, looks at the overall neighborhood and can't just look at the five or six house lots in that particular strip, one of which didn't meet the density requirements. He said the applicant tried to do something consistent with the area and the prices of the condos would be more affordable than three houses. He said they never said it was affordable housing and that there were no other examples in Portsmouth to draw from except in Dover and Durham. He said the duplexes made sense in that area.

Jim Lee said the proposal was contrary to the public interest, did not observe the spirit of the ordinance, and did not provide substantial justice. He said it would also diminish the values of surrounding properties and that the hardship had to be with the land and not anything else, so there was no hardship with that lot because it was the same as every lot on the street.

No one else spoke, and Chair Eldridge closed the public hearing.

### **DECISION OF THE BOARD**

[Timestamp 1:02:38] Vice-Chair Margeson said she would not support the application, noting that it was an eclectic mix of zoning but the Sagamore Court was garden apartment manufactured housing, the Tide Watch Condos was a planned unit development allowed by zoning because it was over ten acres, and the recent application for the Luster King site had more units on the lot than allowed but was a commercial use that brought the lot into compliance with surrounding areas. She said an argument for the hardship was that the lot was bigger than most of the surrounding lots but that it wasn't by much. She said in a sea of single-residence homes, it would be the only duplex and that it looked like a complex with a lot of parking. Mr. Rheaume said there were arguments to be made that relief could be had for having multiple units on a single-family lot if it was large enough and that there was a potential for hardship because the lot was four times larger than required in the zoning ordinance, but he wasn't sure if that meant there could be four units on it. He said he saw the petition failing on two other criteria and perhaps a third. He said the applicant admitted that the proposed structures were out of character with the neighborhood so they wanted to put plenty of screening in front of them so that they would not be seen, which was the Board's first indication that the project was not in keeping with the spirit of the overall neighborhood. He said the property's shape drove a lot of that but wasn't sure that the Planning Board would accept the two structures at an angle to the street. He said it wasn't in keeping with the spirit of the ordinance because the structures were significantly big. He said there were significant hurdles when the applicant went before TAC and the Planning Board.

Mr. Mannle moved to deny the petition, seconded by Vice-Chair Margeson.

Mr. Mannle said he did not see the hardship or any special conditions to the lot relative to the other lots. He said it was bigger than some lots and smaller than others and thought that the140-ft width was plenty of room for the applicant to put a 3-house subdivision and not even move the first house. He said there was a quirk in the zoning relating to the fact that any land use board approving an application request that requires demolition nixes any abutter's right to appeal that demolition, and that he would not support any application that involved demolishing a single-family home because of that. Vice-Chair Margeson said she didn't think the property had any hardship because it could be reasonably used in the way it was zoned and there was currently a single-family home on it now. She said it was presently in conformity with the zoning ordinance and granting the variance would make it out of conformity. She said it had a spirit and intent problem also.

Mr. Rheaume said he would support the motion, although he disagreed with some of the arguments made. He said there was an argument for hardship and thought the proposal failed on other criteria. He pointed out that the Demolition Committee requirement was its own separate ordinance and not a part of the Board's ordinances, and he didn't know if the Board could tie their approval or disapproval to a completely separate ordinance. However, he thought the petition failed and did not meet other criteria. Chair Eldridge said she would also vote in favor of the motion because she thought a denial would provide a benefit to the general public. She said the way the proposed two-family homes sat on the lot would change the way the neighborhood feels.

The motion passed by a unanimous vote of 6-0, with Mr. Rossi recused.

**D.** The request of **Portsmouth Submarine Memorial Association (Owner)**, for property located at **569 Submarine Way** whereas relief is needed to construct an addition to the existing building to substantially increase the use which requires the following: 1) Variance from Section 10.440 Use #3.40 to allow a museum where the use is not permitted. Said property is located on Assessor Map 209 Lot 87 and lies within the Single Residence B (SRB) District. (LU-23-165)

### SPEAKING TO THE PETITION

Attorney Kevin Baum was present on behalf of the applicant, along with project engineer John Chagnon. He noted that Albacore Park was originally approved by special exception and the Visitors Center was built in 1986. He said they proposed to place a 1,584-sf addition onto the Visitors Center to add more exhibit and meeting spaces, and because it was a significant addition it required a variance because it was a museum use in a residential zone. He said a Parking Demand Analysis was also provided. He reviewed the petition and criteria in detail.

Mr. Rheaume said the museum use was originally granted by special exception and asked if the zoning changed. Attorney Baum the ordinance no longer prohibited it. Ms. Casella said she thought it was probably a zoning change and it was further discussed.

Chair Eldridge opened the public hearing.



# WHITE APPRAISAL REAL ESTATE APPRAISING & CONSULTING

G Brian W. White, MAI, SRA

September 18, 2023

Timothy Phoenix, Esquire Hoefle, Phoenix, Gormley & Roberts, PLLC 127 Parrott Avenue P.O. Box 4480 Portsmouth, NH 03802-4480

RE: The Variance application for two residential duplex buildings to be located on 550 Sagamore Avenue in Portsmouth, New Hampshire.

Attorney Phoenix:

At your request, I have been asked to investigate the impact on the value of the abutting properties for the proposed two residential duplex buildings to be located on 550 Sagamore Avenue (Map 222, Lot 11) and to prepare an analysis and opinion on the matter. I have reviewed the Portsmouth Zoning Ordinance that addresses the standards for the requested variance. I have also reviewed your Memorandum to the Portsmouth ZBA regarding the variance request. To prepare this letter, I have completed research on the proposed subject property, the neighborhood and the greater Portsmouth marketplace. The following letter summarizes my analysis, findings and conclusions:

### 1. The Existing Development:

The subject property is a 1.44-acre parcel of land located on the eastern side of Sagamore Avenue in the Single Residence B (SRB) zone. The subject property is currently improved with an older 1,092 square-foot single-family residence with an at-grade lower-level that contains a one-car garage and unfinished storage space. The improvements were constructed in 1960 with renovations made over the years. The residence appears to be in above average overall condition for a residence of its age in the Sagamore Avenue area. The front portion of the parcel has paved drive and parking area that accesses the one-car garage. There are interior and exterior stairways that provide access up to the first-floor area of the residence. There is a 448 square foot rear deck. Approximately one-third of the mostly level to gently sloping parcel is improved or landscaped. The rear two-thirds of the parcel is undeveloped natural wooded area. This rear wooded area has a combination of larger evergreens and deciduous trees. The terrain for the parcel is mostly level to gently sloping. The rear portion of the parcel has a high-point area that has a few exposed ledge areas. The terrain gently slopes downward from this high-point to both the front and the rear of the parcel. The parcel is serviced with municipal water and sewer, electricity, telephone, cable and internet. There are no wetland areas located on the parcel.

### 2. The Proposed Development:

The older wood-frame single-family building will be razed and a new paved drive will be installed off of Sagamore Avenue in the northwestern portion of the subject's parcel. This paved drive will extend into the western and central portions of the parcel providing access to two new duplex residences. There will be a vehicle turn-around and snow storage area located at the end of the paved drive area. Each of the duplex buildings will have a front paved driveway that will provide access to the two-car garage areas of the two residential units. The residences will each contain two levels of finished living area. The units will have quality interior and exterior finishes that are commensurate with other similar new construction residences located in Portsmouth. Based on the proposed site and building plans, the proposed townhouse style single-family residences will contain approximately 2,173 square feet of above ground space, a two-car garage and a basement storage area. The two duplex residential buildings will be surrounded by landscaped and grassed areas and each unit will have a rear deck area. There will be dense landscaped area located to the front, sides and rear of the development along with an elongated area located in between the two duplex buildings. The improved and developed areas of the parcel will utilize approximately 60% of the 1.44-acres of the parcel with the rear approximate 40% of the parcel will remain in a natural wooded state.

### 3. The Concept Plan for Three Residential Lots:

A conceptual site plan on the subject property has been completed by Altus Engineering, as of March 6, 2023. This plan identifies a three-lot residential subdivision which the subject property could accommodate based on the dimensional requirements in the SRB zone. The concept plan locates a short entry road off of Sagamore Avenue in the northeastern portion of the subject property. This road extends approximately 225' into the central portion of the parcel terminating in a cul-de-sac. Each of the three lots would have over 15,000 square feet of space, a minimum of 100' of road frontage and a buildable envelope suitable for accommodating a single-family residence. This concept plan demonstrates that the subject property has a sufficient amount of site area to accommodate a traditional three-lot residential subdivision. It also shows that in order to accomplish this the entire property is required to accommodate this three-lot plan.

### 4. Neighborhood & Abutting Properties:

The subject property is located in a Single Residence B (SRB) zone with the parcel being located directly across from the subject property being zoned Garden Apartments/Mobile Home Park (GA/MH). Sagamore Court is a large 144-unit multi-unit garden-style condominium and apartment development. The subject property looks directly at the front building in the center of the development. This development dominates the subject's immediate area on Sagamore Avenue. The SRB zone is largely a single-family zone while the GA/MH zone is largely a multi-dwelling unit zone. There are large Single Residence A (SRA) zoned areas located to the north and to the south of the subject's area on Sagamore Avenue. The SRB zone allows for a much higher density as the SRA zones requires 43,560 SF/dwelling unit and 150' of road frontage while the subject's SRB zone only requires 15,000 SF/dwelling unit and only 100' of road frontage. The parcels located in the SRA and the SRB zones in the surrounding area are largely developed with

single-family homes on parcels of varying sizes. There are a few multi-unit properties in the subject's immediate area along Sagamore Avenue. In addition to the forementioned Sagamore Court, the Tidewatch Condominium is a 116-unit condominium development that is located just south of the subject's area. There is a recently approved four-unit residential development located near the access road for the Tidewatch Condominium that is located at 635 Sagamore Avenue. Slightly further south on Sagamore Avenue, there is a 3-unit condominium development located at 792 Sagamore Avenue. The remainder of the residential properties located in the subject's immediate area along Sagamore Avenue are single-family residences. It is noted that further north and further south of the subject's area Sagamore Avenue is developed with a mixture of single-family homes, multi-unit developments and several scattered commercial properties.

The rear portion of the subject property abuts three single-family homes that are located on Walker Bungalow Road (40, 58 & 72 Walker Bungalow Road). This road is an interior road located off of Little Harbor Road that terminates in a cul-de-sac near Sagamore Creek. The rear portions of these homes can be seen through the natural wooded growth in the rear portion of the subject property. Any development located in the <u>rear portion</u> of the subject property would have <u>an obstructed view</u> of the improved portion of these neighboring properties while any development located in the <u>central portion</u> of the subject property would have <u>a distant and very obstructed view</u> of the improved portion of these neighboring properties. It is assumed that the same would be the case when viewing these portions of the subject property from these neighboring properties.

The subject property is currently an above average condition single-family residence. The other single-family homes in the surrounding area on Sagamore Avenue are generally in average to very good overall condition. The abutting properties on Sagamore Avenue are both older wood-frame single family homes constructed in the 1800's that appear to be in above average overall condition. To the rear of the subject property, the subject property abuts three single family homes that are located on Walker Bungalow Road. These homes, which were constructed in the 1960's and 1980's, appear to be in good overall condition. Over the past five years, the single-family homes located in the subject's immediate area have sold from approximately \$600,000 to \$1,100,000 while the residential condominium units in the area have sold from approximately \$600,000 to \$1,500,000. It is noted that there are two fairly recent sales of smaller garden-style condominiums located in the Sagamore Court development that sold for \$225,000 and \$245,000, respectively. Based on MLS data, the anticipated market values of the subject's proposed townhouse duplex condominium units would be in the range of \$1,000,000 or more.

### 5. Factors that impact Value and the Application to the Subject Property:

For the subject property, there are three potential factors that could directly impact the market value of the abutting properties. These factors are noise, view and use.

Noise:

It was previously noted that the proposed subject property will contain a single-entry drive and two duplex residential buildings. One of the proposed duplex buildings will be located in the rear of the existing single-family residence and the back yard of this residence while the other duplex buildings will be located in the center portion of the parcel in the area of the

existing shed structure and the start of the wooded area. The rear 40% of the parcel will remain undeveloped and treed. At the present time, the subject's single-family home likely emits noises that are typical for a residence in the area. There would be sounds of cars entering and exiting the property, property maintenance sounds and the sounds of people enjoying the exterior deck and yard areas. The sounds for the proposed duplex residential buildings would likely be similar to what is in place with the difference being that there will be four residences and more vehicles entering and exiting the property. In comparison, the sounds for subject property under the concept development plan would likely be greater than for the proposed two building duplex development. While the subject's proposed development will contain one more unit than the three-lot conceptual plan contains, the developed area for the subject property only extends approximately 60% into the parcel while the developed area for the concept plan calls for developing almost all of the parcel. The fact that the concept plan extends to the rear of the parcel and the two-building duplex plan does not, makes it likely that the two-building duplex plan would be emitting much less overall noise to the three rear abutting residences. The fact that the duplex plan calls for the garage areas to be located in the middle of the duplex building structure would also be a noise mitigating factor as typical singles-family residences have their garage on one end of the residence or they are located in a detached building. The single-family garage areas would also likely be located closer to the side or rear lot lines as compared to the central garage location of the proposed two building duplex plan. It would be reasonable to conclude that the proposed two building duplex plan would emit a higher level of residential noises that is currently in place but it would emit a lower level of residential noises that would come from the three-lot concept plan.

### View:

At the present time, the subject's single-family residence can be viewed from Sagamore Avenue, from the Sagamore Court development across form the subject property and from the two abutting single-family residence. The three single-family residences located along Walker Bungalow Road are completely obstructed by the existing central and wooded areas of the subject property. The existing view is of a fairly well maintained older raised ranch residence that was constructed in 1960. From the street, the residence, drive area and front landscaped areas can be seen. The view from the improved residential area of the two abutting residences located along Sagamore Avenue is of these same areas along with that of the rear yard areas. These abutter views are all slightly obstructed by the location of existing fence areas that run along the front area of the subject property and the abutting properties. The three single family residences located along Walker Bungalow Road all have views of the subject's rear and central wooded areas.

The proposed two building duplex development plan will locate the duplex buildings in the front and central portions of the parcel. The drive area will extend from Sagamore Avenue and it will extend straight to the front duplex building, then with a slight bend, it will extend to the centrally located duplex building. The two duplex building will be oriented at a slight angle with the fronts of the buildings facing northwest. There will be a combination of wood and PVC fences located along the southern side of the subject property. The northern side of the subject property has an existing wood fence located on the neighboring property. In addition to these existing and proposed fences, there will be several areas that will have dense landscaped areas. These areas will be located to the front of the property along Sagamore Avenue (all but the location of the drive area), along the sides of the front and

central areas of the parcel and to the rear of both of the duplex buildings. All of the existing and proposed screening features will result in the subject's building being largely screened from both Sagamore Avenue and from the three residential properties located on Walker Bungalow Road. The two abutting single-family residences located on Sagamore Avenue will have as much new screening as possible for the proposed two duplex building plan. The views of the subject property from these two abutting residences will change but not to the extent that any negative impact will result. It could be argued that the views of the neighboring properties will be enhanced by replacing the older above average condition single-family residence with two new construction duplex townhouse residences that will be in very good condition with retail values that will exceed that of most of the neighboring single-family homes in the immediate area.

### Use:

The subject property is proposed for development with two new residential duplex buildings. In the surrounding neighborhood, the Sagamore Avenue area is developed with a variety of residential uses (single-family, residential condominiums and apartments) and several scattered commercial and mixed-use developments. The interior streets located off of Sagamore Avenue are largely developed with residential uses. The proposed residential duplex development of the subject property will be in-line with that of the surrounding uses. It is noted that the subject's immediate area along Sagamore Avenue is unique where within 300' of the subject property there are properties that are located in four different zones (SRA, SRB, GA/MH & GRA). The unique location of the subject property has created an area along Sagamore Avenue where there are a variety of different residential properties (single-family, townhouse, apartment & condominium) in the immediate area. The fact that the subject property, and a few other older single-family residences are directly across from a 144-unit garden-style residential development (Sagamore Court) demonstrates the variety of residence types in the immediate neighborhood.

The proposed use for the subject's 1.44-acre parcel is for development with four townhouses-style residential units. This translates into a property density of 2.78-units/acre. It is noted that the Sagamore Court Condominiums, directly across Sagamore Court from the subject property and located in the GA/MH zone, is a 144-unit development on 15.01-acres (9.59-units/acre). The Tidewatch Condominium development, to the south and west of the subject property on Sagamore Avenue, is located in the SRA zone. This townhouse-style condominium development contains 116 units located on 53.59 acres of land. This translates into a density of 2.16-units per acre. On 635 Sagamore Avenue, to the south and west of the subject property, a 1.947-acre parcel was recently granted relief by the Portsmouth ZBA allowing for the property to be developed with 4 residential units (2.05-units/acre). On 792-796 Sagamore Avenue, to the south of the subject property by Cliff Road, a small 0.28-acre parcel was improved with an older duplex building. Several years ago, this building was renovated and expanded into 3 condominium units (10.71-units/acre). This property is located in the SRB zone similar to the subject property. Considering the density of these nearby residential developments, the subject's proposed density (2.78-units/acre) is reasonably in-line with the existing density in the immediate area. It can reasonably be concluded that the proposed use of the subject property with four townhouse-style residential units is a use that will be compatible with the surrounding neighborhood.

### 6. Specific Standards – Variances:

The owners are requesting a Variance from the following – Portsmouth Zoning Ordinance – 10.513 – One Freestanding Dwelling/Lot – to permit two dwelling buildings (four units) on a 1.44-acre lot where one dwelling is permitted and 10.440 Table of Uses – to permit two duplexes where duplexes are prohibited.

I spoke with Scott Scott, Tax Assessor II for the City of Portsmouth. I wanted to get his opinion on the subject's proposed two residential duplex building development and that of several other similar developments in the area. He stated that he is very familiar with the Sagamore Avenue area. He indicated that the best nearby comparable for the subject property is the three-unit condominium development that is located to the south of the subject property at 792-796 Sagamore Avenue. This development is a three-unit residential condominium located in the same SRB zone as the subject property. Rosanne Maurice-Lentz, City Assessor, was on vacation for the week so I asked Mr. Scott for his opinion on any diminishing property values due to the three-unit residential condominium being located nearby. He indicated that the existence of this multi-unit residential development in the SRB zone on Sagamore Avenue has not led to diminishing the values of the surrounding properties. This is good evidence that multiple units located on the subject property would also not have a negative impact on surrounding properties but it does not speak to the exact relief that is being requested by the applicant. In order to address these specific variance requests, the appraiser has expanded his search to other municipalities located in the greater Seacoast area of New Hampshire.

In the nearby City of Dover, a variance was granted in 2021 to a residential parcel located on 400 Gulf Road which allowed for two residential buildings to be constructed on a 5.0-acre parcel where only one dwelling is permitted. These residences are currently under construction. The property is located in a very desirable rural area of Dover near many waterfront homes. According to Donna Langley, the Dover Assessor, while this property is new construction, she has not had anyone approach her asking for assessment relief because of their nearby location to this multiple dwelling development. In the nearby Town of Durham, there a couple of multiple dwelling developments that are fairly comparable to the subject's proposed multiple dwelling development. On 9 Bayview Road, there is a tworesidence development that was developed in 1983. This property is located on Bayview Road which, other than this property, is developed entirely with single-family homes. On 20 Strafford Avenue, there is a two-residence development that has an older residence that was constructed in 1935. In 2009, they were permitted to construct a second residence is the location of an older building creating an upgraded two-residence development. This property is located on Strafford Avenue which is developed with a mixture of single-family homes, multi-unit residential developments and university properties. Jim Rice, the Durham Assessor, indicated that there has not been any negative impact on the values of the surrounding properties that are in close proximity to these two multiple dwelling developments.

Two slightly older student housing buildings located at 26 & 28 Young Drive and 34 & 36 Young Drive in Durham that were constructed in 1968 were recently renovated into duplex residences. A new duplex residence was constructed at 7 Young Drive in 2022. All of these duplex residences are located in a residential zone in Durham that does not allow for duplex

residences. Young Drive also contains a couple of free-standing single-family homes. The surrounding area consists of a mixture of single-family homes, multi-tenant apartment buildings and scattered commercial developments. Jim Rice, the Durham Assessor, indicated that there has not been any negative impact on the values of the surrounding properties that are in close proximity to these duplex residential developments.

In the greater Portsmouth area, there is no exactly similar property from which to extract paired-sales. Therefore, only general observations can be made based on my experience in the marketplace. Over the past several years in the greater Sagamore Avenue area of Portsmouth, several new multi-unit residential developments have been constructed or are currently proposed. In general, the addition of these new residential developments has resulted in upgrading the overall condition of the neighborhood and therefore enhancing the overall desirability of the area.

It is my opinion that granting the requested variances for the subject property to be improved with two duplex residential buildings would not result in the diminution in value of the abutting property values in the immediate vicinity of the subject property and the proposed subject property would not change the characteristics of the neighborhood. In fact, the addition of the proposed subject property will add two attractive and modern duplex residences to the neighborhood that very well could enhance the value of the surrounding properties as it will add new residential units to a location that is currently under improved for the area.

Respectively submitted,

Brian W. White, MAI, SRA NHCG-#52

# ADDENDA

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Front of the Subject Property Looking Northeast from Sagamore Avenue - (9/2023)



Front of the Subject Property Looking East from Sagamore Avenue - (9/2023)



Street Scene - Front of the Subject Property Looking South on Sagamore Avenue - (9/2023)



Street Scene - Front of the Subject Property Looking North on Sagamore Avenue - (9/2023)



Front of the Subject Property Looking Northeast from Sagamore Avenue - (9/2023)



Front of the Subject Property Looking Southeast from Sagamore Avenue - (9/2023)



Subject Property – Rear of the Residence Looking Northwest from Rear Yard Area – (9/2023)



Subject Property – Rear of the Residence Looking Northwest from Rear Yard Area – (9/2023)



Subject Property – Rear Deck & Yard & Proposed Location of Front Duplex Looking South from Rear Yard Area – (9/2023)



Subject Property – Rear Shed & Proposed Location of Rear Duplex Looking South from Rear Yard Area – (9/2023)



Subject Property – Front of the Subject Property Looking South – (9/2023)



Subject Property – Proposed Access Drive Location – Duplex Development Looking West – (9/2023)



Subject Property – Proposed Access Drive Location – Conceptual Development Looking East – (9/2023)



Subject Property – Southern Side of Residence Looking East – (9/2023)

# PHOTOGRAPHS OF THE NEIGHBORING PROPERTIES



View of Abutting Residence to the South of the Subject Property Looking East - (9/2023)



View of Abutting Residence to the North of the Subject Property Looking Northeast - (9/2023)

# PHOTOGRAPHS OF THE REAR NEIGHBORING PROPERTIES



View of Rear Abutting residence from Rear of Subject Property Looking Southeast - (9/2023)



View of Rear Abutting residence from Rear of Subject Property Looking East - (9/2023)

# PHOTOGRAPHS OF THE REAR NEIGHBORING PROPERTIES



View of Rear Abutting Residence from Rear of Subject Property Looking Northeast - (9/2023)



View of Rear Abutting Garage & Residence from Rear of Subject Property Looking Northeast - (9/2023)



View of Sagamore Court Building – Directly Across from the Subject Property Looking West - (9/2023)



View of Tidewatch Condominium development – Typical Townhouse Building Looking East - (9/2023)



View of Sagamore Court Development – Neighborhood Development Looking Northwest from Tidewatch Access Road - (9/2023)



View of 635 Sagamore Avenue – Neighborhood Development Looking Southwest from Sagamore Avenue - (9/2023)



View of 792-796 Sagamore Avenue – Neighborhood Development Looking Northeast from Sagamore Avenue - (9/2023)



View of 400 Guld Road, Dover, NH – Multiple Residence Development Looking Northwest from Entry Drive - (9/2023)



View of 9 Bayview Road, Durham, NH - Multiple Residence Development Looking Southwest from Bayview Road - (9/2023)



View of 20 Strafford Avenue, Durham, NH - Multiple Residence Development Looking North from Entry Drive - (9/2023)

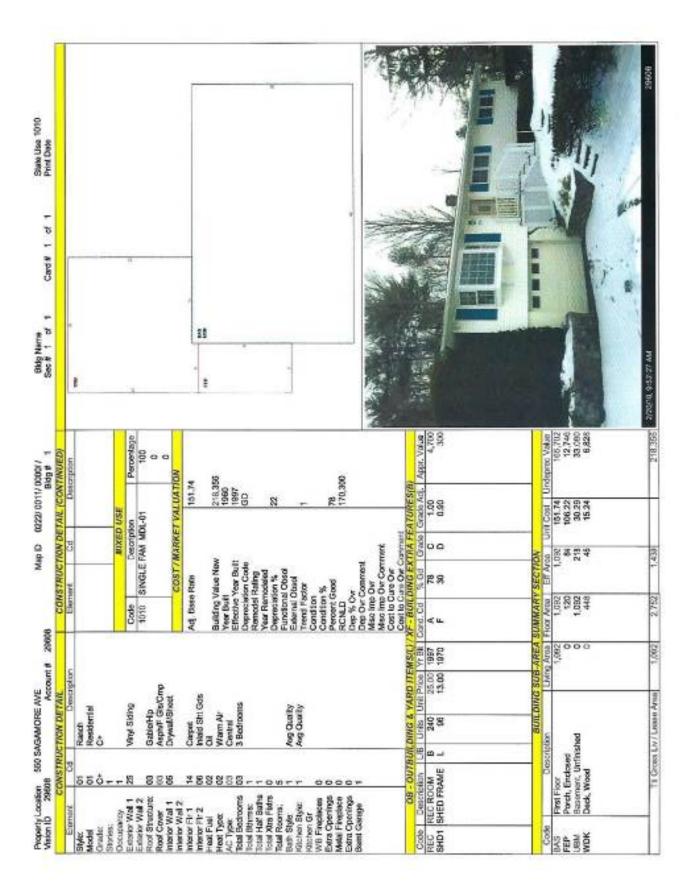


View of 26-36 Young Road, Durham, NH – Duplex Development Looking North on Young Road - (9/2023)



View of 7 Young Road, Durham, NH - Duplex Development Looking West from Young Road - (9/2023)

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C/H

#### WARRANTY DEED

KNOW ALL PERSONS BY THESE PRESENTS: That FRANCES E. MOUFLOUZE, a single person, of 550 Sagamore Avenue, Portsmouth, County of Rockingham, New Hampshire, for consideration paid, grants to FRANCES E. MOUFLOUZE, AS CO-TRUSTEE OF THE FRANCES E. MOUFLOUZE REVOCABLE TRUST OF 2015 u/d/t dated September 24, 2015, having a mailing address of 550 Sagamore Avenue, Portsmouth, County of Rockingham, New Hampshire, TED W. ALEX, AS CO-TRUSTEE OF THE FRANCES E. MOUFLOUZE REVOCABLE TRUST OF 2015 u/d/t dated September 24, 2015, having a mailing address of 104 Locke Road, Rye, New Hampshire and PATRICIA CAMERON, AS CO-TRUSTEE OF THE FRANCES E. MOUFLOUZE REVOCABLE TRUST OF 2015 u/d/t dated September 24, 2015, having a mailing address of 59 Old Mountain Road, Cape Neddick, Maine, with

WARRANTY COVENANTS.

the following described premises:

A certain lot or parcel of land with the buildings thereon, situate in Portsmouth, County of Rockingham and State of New Hampshire, bounded and described as follows:

Beginning at a point in the easterly sideline of Sagamore Avenue, so-called, at the northwesterly corner of the land herein conveyed, and at the southwesterly corner of land of one Michaud, formerly of Mary T. Trefethen, and thence running easterly by said land of said Michaud and land now or formerly of John Brownell, 450 feet, more or less, to a point at land of Richard C. and Marie E. Wilder; thence turning and running southerly by land of said Wilder, 143.82 feet to a set drill hole at land of Mildred Hewitt and Grace Bowden; thence turning and running westerly by said Hewitt and Bowden land and land now or formerly of one Fengick, 271 feet, more or less, to a point; thence turning and running northerly 10 feet, thence turning and running westerly 200 feet, all by said Fenwick land, to Sagamore Avenue; thence turning and

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ROCKINGHAM COUNTY REGISTRY OF DEEDS

#### BK 5660 PG 2228

running northerly by and along Sagamore Avenue, 140 feet, more or less, to the point of beginning.

Being the same premises conveyed to FRANCES E. MOUFLOUZE and GEORGE S. MOUFLOUZE by deed of Frances E. Mouflouze dated April 4, 1984, recorded in Rockingham County Registry of Deeds, Book 2485, Page 0342 and identified as 55 Sagamore Avenue, Portsmouth, New Hampshire.

GEORGE S. MOUFLOUZE is deceased as of August 25, 2015. Please see Death Certificate to be recorded prior hereto.

This conveyance is a non-contractual transfer pursuant to NH R.S.A. 78-B:2(IX) and only minimum state transfer tax applies.

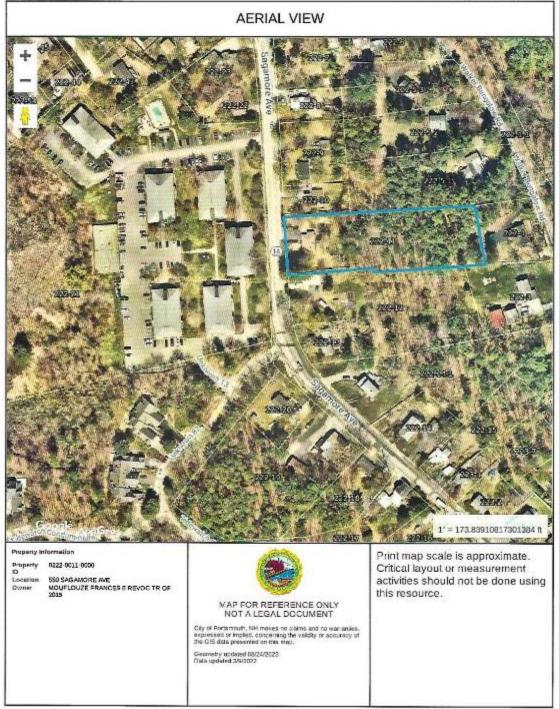
Executed this 24th day of September, 2015.

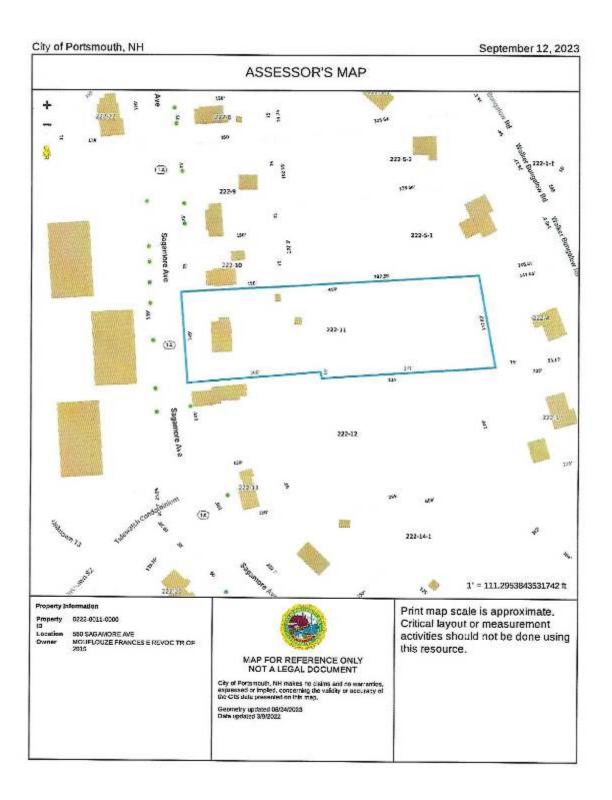
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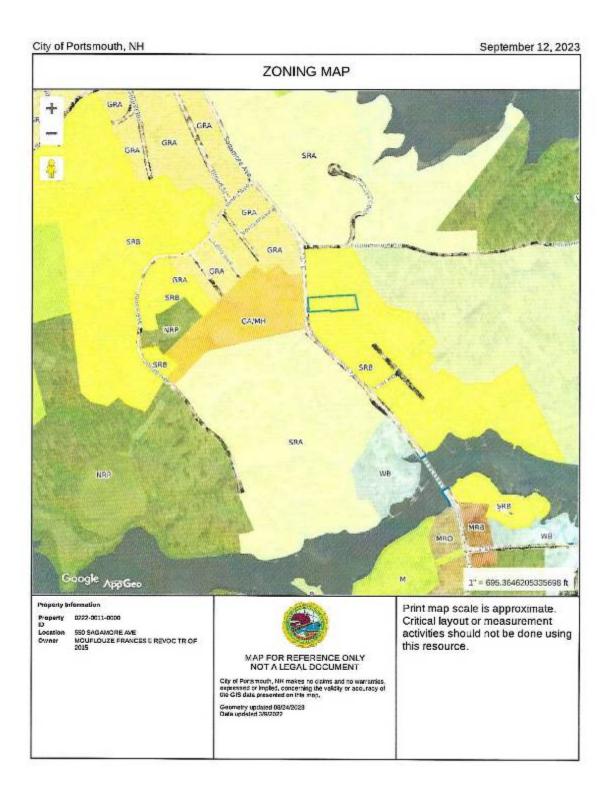
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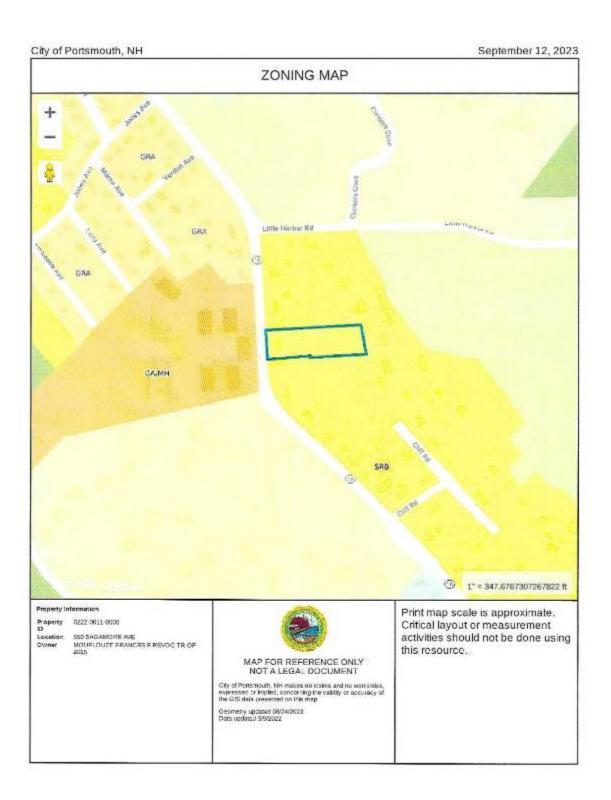
On this 24<sup>th</sup> day of September, 2015, before me, the undersigned officer, personally appeared **FRANCES E. MOUFLOUZE**, known to me (or satisfactorily proven) to be the person whose name is subscribed to the foregoing instrument and further acknowledged that she executed the foregoing instrument for the purposes contained therein.

Justice of the Peace: Mae C. Bradshaw, Esq. My Commission Expires: 02/08/2017









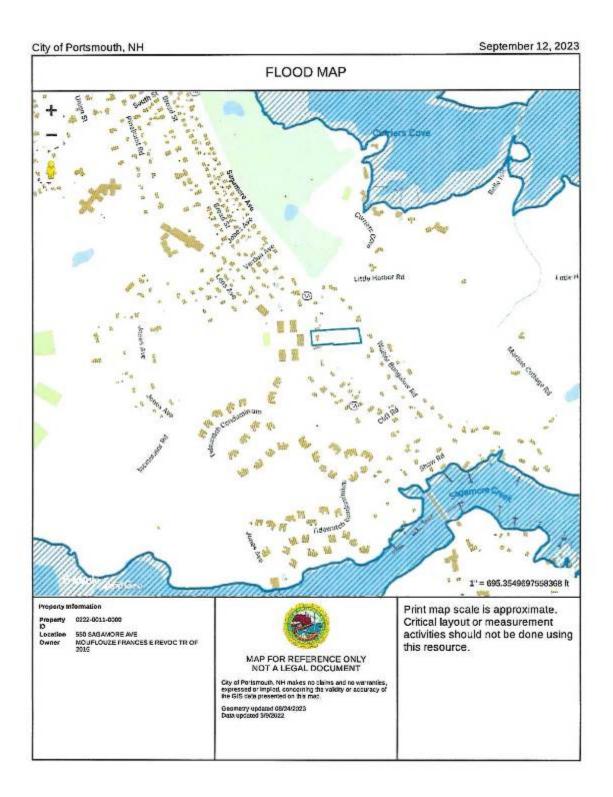
#### Map Theme Legends

Zoning

Residential Districts
R Rucal
GRA Gingle Residence A
SRS Single Residence B
GRA Deneral Residence A
GRB General Residence 6
CITC Ceneral Residence C
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Million Alipon Busikess Commandial
Conservation Districts
M Musicipal
MRP Natural Resource Protection
Character Districts
Intel COA Character Datest 6
CD4 Character District 4
CO4W Character District 4-W
CD44.1 Character Cliptet 44.1
GD=L2 Obsracher District 4L2
Civic District
GAIO District
Nunicipal District
Munopal Depm
Overlay Districts
CLOB Caprey Landing Owerlay Detrict
Devezoan Overlay District
Historie Disonat
City of Portsmouth
CARY OF POSTSCIENCE

City of Portsmouth

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P = Permitted AP = Administrative Approval S = Special Exception CU = Conditional Use Permit N = Prohibited

Section 10.440 Table of Uses - Residential, Mixed Residential, Business and Industrial Districts

Use	~	SRA SRB	GRA ORB	(\$) CBC	GAV	SRA GRA GRC GV MR0 CD+ MR8 CD5 GB GI G2 CD+ WB OR SRB GRB (A) MR1 L1 L2 MR8 CD4 GB GI G2 CD4 WB OR	5 d	(RB	ÂĂ	B	15	62 0	B to the A	AB 0	Ĕ	-	s Iw	Supplemental Regulations
L. Residential Uses		110			3	4	#			語い				100		20	ANAL P	THE PARTY OF
1.10 Single family dwelling	4	۵.	n.	d	z	d	a	4	z	z	n.,	H P N		N	N	N	N	
<ol> <li>Accessory dwelling unit</li> <li>1.21 Attached accessory dwelling unit (AADU)</li> <li>1.211 Up to 750 sq. ft. GLA and coftrely within an existing single- family dwelling</li> </ol>	AP	N AV AV AV	AP	ą	z	ณ ณ	₹₽	\$	B	CU N CU CU	5		z	z	z	x	10.81	10.814 (Accessory Dwelling Units)
1.212 Up to 750 se, ft. GLA and in an expansion of an existing single- family dwelling	8	cu cu cu w	8	в	2	ច ធ	8		z	N N CU CU	B		z	z	z	z	z	

Az Amended Through August 7, 2023

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Supplemented Regulations			z	z
IM	z	z	z	
OR 1	x x	z z	z	z
	z	z	z	z
B CD4- WB W	z	z	x	z
8	z	z	z	z
10	z	z	z	z
图	z	z	z	z
ÃĂ	z	z	z	z
MR0 CD4 MRB CD4 MRB CD4 12 MRB C04 12 MRB C0	đV	B	8	5
5 S	av	В	5	В
LL LL	AP	8	ទ	5
MH	z	z	z	z
(B) CBC	4	8	3	В
GRA GRC GA/ GRB (A) MH	\$	G	B	8
SRA	5	3	В	ß
25	в	8	5	5
Use	1.22 Detached accessory dwelling unit (DADU) 1.221 Up to 600 sq. ft. GIA and extirely within an existing accessory building that coolens with the dimensional consistences of the Oriensecond		1.223 Up to 600 sq. ft. GLA in an existing accessory building that does not conform with the diarensional requirements of this Ordinance or includes the expansion of the existing accessory building.	1.224 Up to 750 sq. R. GLA on a lot end in a two building that complete with all lot and boulding dimensioned standards of this Ordinance for a slagle- family dwelling

As Amended Through August 7, 2023

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	Use	2	SRA SRB		GRA GRC GRB (A)	MH	E C WK	ğa 🛛	CD4-MRB C	8ē	8	5	8	B WB WB	WB	OR	-	IM	Supplemental Regulations
1.30	1.30 Two-family dwelling	X	z	•	n.,	۵.	٥.	۹.	a.	a.	z	٩	•	z	z	z	z	z	10.640 (Downtown Overlay district)
1.40	1.40 Townhouse	z	z	s	3.	4	٥.	4		•	z	4	<b>n</b> .	f.,	z	z	z	N	10.640 (Domisiown Overlay district)
1.50	1.50 Multificenity dwolfing 1.51 3 or 4 dwolling units	z	z	s	٩.	۵.	4	-	а.	۵.	z	۵.	84	۵	z	z	z	X	<ol> <li>SA32 (Charucher district permitted uses)</li> <li>640 (Decessory Overlay district)</li> </ol>
	1.52 5 to 8 dwelling units	Z	z	z	90	2	۹.	a.,	a.,	۵.	z	۸.	<b>6</b> .	-	z	z	z	z	10.813 (Multifamily Dwellings in
	1.53 More than 8 dwelling units	z	z	z	N	e.,	z	z	z	<u>a.</u>	z	s.,	4		z	z	z	z	the Burstness District)
1.60	Conversion of a builteding existing on Jamary 1, 1980, with less than the required minimum lot area pet dwolling unit specified in Article 5																		10.640 (Downtown Overlay District) 10.812 (Conversion of Existing Dwelling to Multifamily Dwelling)
	1.61 To 2 dwelling units	z	z	50	50	z	4	۵.	A,	60	z	z	z	z	z	z	z	z	
	1.62 To 3 or 4 dwelling units	z	X	s	00	x	4	۵.	A.,	60	z	z	z	z	z	x	z	z	
	1.63 To 5 to 8 dwelling units	z	z	z	50	z	¢5	\$	69	90	z	z	z	z	z	z	z	z	
	1.64 To more than & dwelling units	z	z	×	z	z	z	z	z	z	z	z	z	z	z	z	z	z	
04.1	1.70 Live/work unit	z	z	z	z	z	e.	4	4	•	z	e.	۵	۵.	z	z	z	z	
1.80	1.30 Manufactured bousing park	z	z	z	z	۵,	z	z	z	z	z	z	z	z	z	z	z	x	10.816 (Manufactured Housing Park Dimensional Standards)
I.90	1.90 Planned unit development (PUD) 1.91 Open space PUD	9	8	N	x	Z	z	z	z	z	z	Z	z	z	z	z	z	×	10.720 (Planned Unit Developments)

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Use	~	SRA SRB	GRA GRB	(A) GRC	MH	GRA GRC GAV MR0 CD4- MRB CD5 GRB (A) MH CD4- L2 MRB CD4	292	MRB		8	5	ß	B CD4-WB W		Ж	-	IM Su	Supplemental Regulations
1.92 Residential density incentive PUD	z	z	5	z	z	z	z	z	z	z	z	z	z	z	z	z	z	
2. Institutional Residence or Care Facilities		The second	ALC: NO		3							PIN ST				and a		
<ol> <li>Assisted living facility</li> <li>Assisted living centor</li> <li>1.1 Assisted living centor</li> <li>2.12 Assisted living home</li> </ol>	x so	z so	x s	Z 3	zø	z ø	z ø	z n	<u> </u>	Δz	so so	so so	a z	z z	zz	z z	z z	
2.20 Residential care facility 2.21 5 or fewer residents 2.22 More than 5 residents	v z	vi z	s z	50 Z	sα	57 55	s s	so so	z =	zø	80 KS	80 80	so so	z z	z ø	z z	z z	
3. Educational, Religious, Charituble, Cultural and Public Uses		No.	and the second	1 11	S		東陸			SIL S	-	015	and the	N. V		1		
3.10 Place of assembly 3.11 Religious 3.12 Other nonprefit	νz	un Z	o z	z z	z z	s so	50 50	50 KG	50 0G	60 KG	vs sn	<b>s</b> o <b>s</b> o	so so	z z	zz	zz	N N	8
3.20 School																1	_	
3.21 Primary or secondary	z	N	N	x	z	s	s	4	A	a,	s	s	d.,	d	x	z	z	
3.30 Post-secondary	z	N	z	z	z	s	s	۵.	4	d	6/3	\$	4	z	a.,	a.	z	

As Amended Through August 7, 2023

	Use	2	SRA SRB	GRA GRB	(S) CRC	GN MH	E CD M	5ª	CD4- MRB 0	88	B	5	3	B CD4- WB W	WB	ă	-	¥	Sapplemental Regulations
0	3.30 Historic preservation building	60	s	\$	575	8	A	۵.	a	4	-	-	۵.	۵.	z	•	z	z	10.821 (Historic Preservation Buildings and Museums)
0	3.40 Museum	z	z	z	z	z	۹.	B+	z	e.	4	60	60	۵	z	۵.	z	z	10.\$21 (Historic Preservation Buildings and Museums)
0	3.50 Performance facility 3.51 Indoor parformance facility 3.511 Occupancy up to 500 persons	z	z	z	z	z	×	z	z	2	۵.	60	8	s	×	z	z	z	10.592 (hocution) 10.860 (hocus of operation)
	3-512 Occupanty none than 500	z	z	z	x	x	z	z	z	ŝ	4	z	z	z	z	z	z	z	
0.00	3.52 Outdoor performance facility 3.521 Occupring up to 500 persons	z	z	z	z	z	z	z	z	v)	50	ŝ	ŝ	z	z	z	z	z	10.592 (focation) 10.822 (yards)
	3.522 Occupancy more than 500	z	z	z	N	N	z	z	z	s	s	z	z	z	z	z	z	z	10.850 (hours of operation)
3.60	Cemetery	s	s	z	z	z	z	z	z	z	z	z	z	z	z	z	z	z	
3.70	Club, fraternal or service organization	z	z	z	z	z	z	s	ŝ	۵.	s	-00	\$	s	z	z	z	z	
3.80	Municipally operated park and related activities	n.	•	•	۵.	*	۵	4	a.	a.	۰.	۹.	۵.	<b>e</b> ,	4	4	e.	2	For other municipal uses see Section 10.460 (Municipal districts)
2	4. Recreational Uses		1	1000							0	12			110	122	T	3	
0	4.10 Religious, sectarian or privata taon-profit recreational use	z	s	x	z	z	8	0	z	۰.	۵.	so	s	4	z	z	z	z	
4.20	Cinema or similar indoor amusement	z	R	z	z	z	z	z	z	2	۹.	8	00	đ	z	z	z	z	10.825 (nuiste) 10.860 (house of onceration)

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	Use	×	SRA SRB	ORA GRB	GRA GRC GR3 (A)	MIM	MRO CD4-	ΞĠ	MRB	88	8	G	ខ	R CDA	8M	M		IM	Supplemental Regulations
woor r ley or	Indour recreation use, such as howling alky or arcade	z	z	z	z	z	z	z	z	a.	۵.	8	v	۰.	z	z	z	z	10.825 (noise) 10.860 (hoers of operation)
tealth a chool,	4.40 Health chub, yoga studio, martial arts school, or similar ass d.d.t. The non or or creat.	2	2	2	2	Z	0	0	6				-		2				
47 X	4.42 More than 2,000 sq. ft. GFA	: z	z	z	z	z	a z	a z	z	- 00		- 10	- 03	. os	e z	c z	c os	z z	
utdoc	4.50 Outdoor regreation use	z	2	z	z	z	z	z	z	z	se	٩	-	z	z	z	z	x	10.592 (location) 10.860 (hours of operation)
Amusement theme park	4.60 Amusement park, water park of theme park	z	z	2	z	z	z	z	x	z	z	z	z	z	x	z	z	z	
ce Us	S. Office Uses, Non-Medical	A MAR	1		100	10											THE .		And Figures ( ) and ( )
nofess	5.10 Professional office	z	z	x	N	z	4	a.,	80	a	4	-	A.	4	z	4	-	z	10.833 (Mixed Residential districts)
weine nul. r	Business office (incl. real estate office)	z	z	z	x	z	N	a.	e.,	4	۵.	4	P.4	<b>A</b> .	z	a	a.,	z	10.833 (Mixed Residential districts)
31 P	5.30 Financial institution 5.31 Financial services office 5.32 Retail bank	z z	z z	zz	z z	zz	a. Z	e 10			<b>a</b> a			<u> </u>	zz	e. 00	e 2	ZZ	
41 N	5.40 Social service campus 5.41 Nonresidential	2	2	z	2	2	2	2	2		2	2	2	2	2	2		2	10.823

"GFA = gross floor area.

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	Use	66	SRA SRB		GRA GRC GRB (A)	GAV	E G MRO	E G	MRB	8 Đ	8	5	8	€ CD4-	WB	¥	-	IM	Supplemental Regulations
	5.42 Rosidential	z	z	z	x	z	z	z	z	z	z	z	z	z	z	z	s	x	
20	5.50 Media studio 5.51 Excluding any transmitting antennas tower	z	x	z	z	z	60	60	60	£.,	<u>e.</u>	50	50	۵.	z	z	4	z	
	5.52 Including accessory transmitting autometa tower	z	z	z	z	z	z	z	z	z	50	z	z	67	z	z	643	z	10.834
99	5.60 Publishing facility or similar electronic production operation	z	z	z	z	z	95	s	ŝ	s.,	۵.	<b>e</b> -	A.	A.	z	<u>n</u>	<b>A.</b>	z	
00	5.70 Call Center	z	N	N	N	N	z	N	z	X	۵	z	z	z	N	z	s	z	
W	6. Medical Services and Health Care					1													AURINAL STATES
01	6.10 Hespital	z	z	z	z	z	z	z	z	z	z	z	z	z	z	a.,	z	z	
6.20	Medical offices and clinics (outpatient only)	z	z	z	z	z	\$	s	61	4	P+	<u>6</u> ,	۵.	a.	z	<b>A.</b>	z	z	
6.30	Clinics with inpation care	2	z	N	x	z	z	z	z	z	0	8	z	s	z	\$	z	z	
40	6.40 Ambalatory surgical center	z	z	x	z	x	z	z	z	z	60	60	z	50	z	\$	z	z	
6.50	Substance abuse treatment facility	z	z	z	z	z	z	z	z	z	z	z	z	z	z	z	z	z	
8	6.60 Psychiatric haspatal for the criminally insure	z	z	z.	z	z	z	z	z	z	z	z	z	z	z	z	z	z	
Se	7. Services, Other Than Health Care														1	F	the second	3	「「「「「「」」」
10	2.10 Day Cure																		

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	Use	2	SRA SRB	GRA GRB	S &	GAV	E B Mg	12 Cpt	MRB	CD4	8	5	8	s \$¢≥	WB	OR	-	IM	Supplemental Regulations
	7.11 Family day care facility	•	¢.,	<b>e.</b>	z	N	4	٩.,	đ	z	z	4	۵.	z	z	z	z	z	
	7.12 Group day care facility including private preachoul and kindergorien	50	223	50	60	z	85	64	۰.	•	۵.	<b>S</b> ?	50	e.,	z	z	z	z	10.824 (group day care facilities) 10.860 (hours of operation)
50	7.20 Personal services	z	z	z	x	z	N	50	81	d	d	4	s	۹.	z	x	z	z	
7.30	Consumer services such as cepy strop, bicycle repair, and per grooming	z	z	z	z	z	x	50	83	۵.	۵.	A.	~	£.	z	z	z	z	
7,40	Trads, craft and general service ostabilishments, such as shops for plutchest, plutchest, paper hengers, upholsceros, sign painters and printers	z	z	z	z	z	x	z	52	e	4	e.	~	ρ,	z	<b>P</b> 4	<u>م</u>	4	All storage of materials and equiporent shall be located within a building
-20	7.50 Veterinary Care	z	z	z	z	z	x	z	s	z	8	w	\$	6/1	z	60	\$	z	10.832
7.60	Laundry and dry cleaning, establishments																		
1000	7.61 theop-off/pick-up only for items to be dry cleaned or laundered off site	z	x	×	z	z	<b>C</b> 4	۰.	Ω.,	۵.,	4	0-	۵.	a.	z	s	z	z	
199	7.62 Self-service lnundry for use by the general public	z	z	z	z	z	6/3	\$	<b>n.</b>	50	4	<b>G</b> .	5/3	n.,	z	z	z	x	
1211	7.63 Dry cleaning establishment with on-site cleaning facilities	z	z	z	z	z	z	z	z	N	z	N	z	Z	z	z	A	×	

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	CS0	2	SRA SRB		GRA GRC GRB (A)	GA/ MH	E CD4	철리	MRB	ðë	8	5	8	e di≽	WB	No.		IM	Supplemental Regulations
7.70 U	Undertaking establiahment, funcral partor or mortuary chapel, excluding cremitorium	z	z	z	z	z	z	z	۹.	z	۰.	60	20	۵.	z	z	z	z	
Ret	8. Retail Trade						1		15										State of the state
01	8.10 Convenience goods	L														F		Г	10.860 (hours of operation)
90	8.11 Convenience goods 1	_														-			
	8.111 Hours of operation between 6:00 AM and 11:00 PM	z	z	z	z	z	z	4	<b>e.</b>	4	۵.	۰.	-	۵.	x	z	z	x	
	8.112 24 hours per day operation	z	z	z	z	z	z	z	z	۵.	4	\$	z	ĸ	z	z	z	z	
90	8.12 Convenience goods 2	_																	
	8.121 Hours of operation between 6:00 AM and 11:00 PM	z	z	z	z	z	z	a.	60	<u>e</u> .	<b>6</b> .	A.	۰.	۵.	z	z	z	z	
-	8.122 24 hours per duy operation	z	x	z	z	x	z	z	z	8	s	N	z	s	z	z	z	z	
8.30 8	Retail sales conducted within u building	_																	
00	8.31 Not marine-related	z	z	z	z	z	z	4	\$	2	e.,	۵,	4	٩.	z	z	z	z	
80	8.32 Marine-related	z	z	x	z	z	z	z	z	۵	۵	۵	۵.	4	4	z	z	z	
0 8	8.40 Shopping center	z	z	z	z	z	z	z	z	۵,	۵	d	84	ŝ	x	z	z	z	
8.50 R	Retail sales, large format	z	N	z	z	z	z	z	z	z	52	z	z	z	z	z	z	×	
0 F	8.60 Fish market	z	N	z	z	z	z	z	z	d	4	a	1	4		z	z	z	10.860 (hours of exertion)

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	Use	≤	SRA SRB	GRA GRB	SBC	GAV	MRO CD4- LI	r 6	MRB	õõ	8	5	8	s tra	WB	ĕ	-	IM	Supplemental Regulations
8.70	8.70 Manufacture of goods sold at retail on the premises, such as crafts, coffee roasting and bakery goods.	z	z	z	z	z	z	60	\$	۹.	4	۹.	e.,	-	z	z	4	z	Maximum of 5 persons employed in manufacture
8.80	<b>Bexually oriented business</b>	z	z	z	z	z	z	z	z	z	00	z	z	z	z	z	z	z	10.930 (Sexually Oriented Businesses)
9. E	9. Eating and Drinking Places		1	10	1														South and the state of the stat
0.10	9.10 Nightetub er bar 0.11 Decement totel less their 750	2	Z	2	2	2	2	2	3					;	;			3	10.590 (location)
	9.12. Occupant load from 250 to 500	z	z	5 X	t z	z	: z	z z	z z	Li 00	L 03	L V2	n va	z z	z z	z z	zz	z z	
	9.13 Occupant load greater than 500	z	z	x	z	z	z	z	z	z	z	z	z	z	z	z	z	z	
076	Restaurant, take-out only	z	z	z	z	z	z	z	z	4	£.	4	۵.	4	z	z	z	z	
OF	9.30 Restaurant, fast food	z	N	z	z	z	N	z	z	4	۹.	4	e4	d	z	z	x	z	
ę.	9.40 Restaurant, place of public assembly or function noom																		10.590 (location) 10.860 (licrars of operation)
	9.41 Occupant load loss than 50	z	z	z	7.	z	z	4	z	4	۴,	A.	A.	٩.	z	z	z	z	
	9.42 Occupant load from 50 to 250	z	z	z	z	z	z	z	z	a.	A.	۵.	60	50	z	z	z	z	
	9.43 Occupant load from 250 to 500	z	z	z	z	z	z	z	z	۰.	05	s	8	z	z	z	z	z	
120	9.44 Occupant load greater than 500	z	z	z	z	z	z	z	z	00	90	z	z	z	z	z	z	z	
9.50	Permanently moored vessel used as restaurant or bar, will occupant lead less than 250	z	z	z	z	z	z	z	z	z	z	z	z	z	×	z	z	z	

As Amended Through August 7, 2023

	P = Patrusted AF = Administrative Approval S = Special Exception.				N AND			ander -	No and	monda			UIDAU	1 135	Lines.	4	CU - Conditional Use Permit N = Probabiled	tted
	Use	*	SRA SRB	GRA GRB	(A)	NH GV	CD4-	CD4- MRB CD5 L2 MRB CD4	MRB	10060	8	5	8	B CD4- WB W		ă	-	W1 Supplemental Regulations
10.	Lodging Establishments	1	100	1	2	1				1					3	18	and a	
0.10	10.10 Boarding house	R	z	z	z	z	z	z	z	z	50	0	z	s	z	z	NN	
0.20	10.20 Bod and breakfast 10.21 Bed and Breakfast 1	z	z	60	2	z		~			2			-	×	2	N	
	10.22 Bed and Bronkfast 2	z	z	z	z	z	60	- 40	e.	•	z		90			z		1 22
10.30	I	z	z	z	z	z	z	50	50	4		53	00		Z	z	NN	
040	10.40 Matel or motel	2	2	2		2	;										l ĉ	10.836 (Office Research districts)
	10.42 126 to 250 rooms	z	t z	z	t z	. z	s z	zz	c z		0 00	0 00	a 03	zz	zz	- 10	z 2 z z	202
	10.42 251 to 500 nooms	z	z	z	z	z	z	z	z	-	643	50	z	z	z	z	N	
	10.43 More than 500 rooms	z	z	z	z	z	z	z	z	-	ŝ	60	z	z	z	z	NN	
0.50	10.50 Conference hotel	z	x	x	z	z	z	z	z	-	4	~	z	z	z	z	NN	
0.60	10.60 Conference contor	z	z	z	N	z	z	z	z	d.	-	50	z	z	z	z	NN	-
11	Motor Vehicle-Related Uses			- ANA						FOND				F		12	(Percel	and the second second
11.10	Sales, reming or leasing of passenger care and <b>light trucks</b> , molecrycles, franciss, snowncoiles and small prover equipment (e.g., howmowers), including accessory repair services	z	z	z	N	z	z	z	z	z	4	50	z	20	z	z	z z	10.592 (location) 10.843 (motor vehicle related trees)

As Amended Through August 7, 2023

	Cae	8	SRA SRB	GRA GRB	SG	GA/ MH	E CD4	E CP	MRB	ĕē	8	5	8	e Qi	МB	g	-	IM	Supplemental Regulations
1.20	<ol> <li>Meter vulticle service station, motor vahicle repair or washing facility for passager cars and light trucks</li> </ol>	z	z	×	z	z	z	z	z	z	20	90	z	8	z	z	20	z	10.581 (lot area) 10.592 (location) 10.843 (motor vehicle related tates)
1130	Sales, reenal, leasing, distribution, and repair of trucks over 10,000 lb gross vehicles wight (GVW), reservational volticites, institue craith or manufac- tured housing, and reluted equipment	z	z	z	z	z	z	z	z	z	50	50	z	53	z	z	*	z	10.581 (lot area) 10.592 (location) 10.843 (motor vehicle related usea)
11.40	Impound lot (principal or accessory use)	z	z	z	z	z	z	z	z	z	z	z	x	z	z	z	50	2	
.50	11.50 Truck fueling facility	z	z	z	z	z	z	z	z	z	z	z	z	z	z	z	60	z	10.581 (lot area) 10.592 (location) 10.843 (motor vehicle related uses)
8	11.60 Treak terminal	z	z	z	z	z	z	z	z	z	z	z	z	z	z	z	so	z	10.592 (location) 10.843 (motor vehicle related uses)
12.	Marine Craft Related Uses				1	1									Ŧ				
9	12.10 Boat landings, bust dircles, boatbouses and associated marine uses: 12.11 Non-cotamercial 12.12 Flaking boat landing 1 12.13 Flaking boat landing 2	o, z z	≏ n z	a n z	~ x z	4 Z Z	- z z	a z z	= Z Z	A A Z	n. a. 42	4 Z Z	. z z	4 Z Z	ZEO	z z z	ZZZ	ZAA	10.837.10 (Residential districts)
2	12.20 Marina															T		Γ	

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	Supplemental Regulations		[0.581 (lot area) [0.592 (location) [0.860 (hours of operation)	10.581 (lot area) 10.592 (location) 10.860 (hours of operation)				
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	Use	12.21 With no repair, servicing or fucing facilates	12.22 With repair, servicing or facting facilities	12.30 Repair of commercial murine craft and marine-related structures	12.40 Landside support facility for commercial passenger vessel	. Wholesale Trade, Warehousing and Distribution	13.10 Whotosale use 13.11 Not marine-dependent 13.12 Marine-dependent	13.20 Wholesate sales devoted to, and in the same establishment as, a permitted retail use 13.21 Occapying up to 20% of gross faor area of establishment
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	55 1	8	SRA SRB	GRA GRB	GRA GRC GRB (A)	MH	CD4-CD	CD4-MKB	MRB	õð	5	5	8	≊ģ≥	WB	ß	-	IM	Supplemental Regulations
	13.22 Occupying 21% to 40% of gross floor area of establishment	z	z	z	z	z	z	z	z	z	Δ.	z	z	<b>n</b>	z	z	z	z	
8	13.30 Wholesale humber yards, lumber and contractor sales 13.31 Not marine-dependent	z	z	z	z	z	z	z	z	z	z	z	z	z	z	z	۵.	z	
1	13.32 Marine-dependent	z	z	z	z	z	z	z	z	x	z	z	z	z	z	z	۰.	\$	
8	13.40 Warehousing or distribution of non- flammable, non-hazardous mutchilds, not classified as a high hazard use 13.41 Not marine-dependent	z	z	z	z	z	z	z	z	z	z	z	z	z	z	z	۵.	z	
	13.42 Marine-dependent	z	z	z	z	z	z	z	z	z	z	z	z	z	z	z	4	e.,	
14	Industrial Uses										-	2		6				10	Night Hallower
0	14.10 Light Industry 14.11 Nol marine-dependent	z	z	z	z	z	z	z	z	z	03	50	\$	z	z	z	۵.	z	
-023	14.12 Marine-dependent	z	z	z	z	z	z	z	z	z	60	z	z	z	x	z	۵.	De	
2	14.20 Research and development 14.21 Not martne-dependent	z	z	z	z	z	z	z	4	z	6/3	x	z	\$	z	s	٩	z	
	14.22 Murine-dependent	2	Z	Z	N	z	2	2	N	2	2	2	N	v	4		•	4	

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	Case	×	SRA SRB		Sã	MH	MR0 CD4	ĽА	CD4- MILB CD5 L2 CD4 CD4		8	6	8	B CD4- WB W	WB	ð	-	iá	Supplemental Regulations
8	14.30 Food processing 14.31 Not including seafood brocessing	z	z	z	z	z	z	z	z	z	4	s	z	z	z	z	~	00 4	10.592 (location) 10.851 (use contained in building)
	14.32 Including seafood processing	z	z	z	z	z	z	x	z	z	*	z	z	z	z	z	N3	50	
40	14.40 Electronics manufacturing	z	X	z	z	z	z	z	z	z	\$	85	z	s	z	z		z	
20	14.50 General manufacturing 14.51 Not manine-dependent	z	z	z	z	z	z	z	z	z	z	80	50	z	z	z	4	z	
	14.52 Marine-dependent	z	z	x	z	z	z	z	z	z	z	z	z	z	4	z	4	90	
8	14.60 Biological or chemical laboratory 14.61 Not marine-dependent	z	z	z	z	z	z	z	z	z	z	z	z	z	z	z	s	z	
	14.62 Marine-dependent	N	N	z	z	z	z	z	z	x	z	z	z	z	z	z	\$	s	
8	14.70 Recycling facility or recycling plant	z	N	x	z	z	z	z	z	z	z	z	z	z	z	z	s	2 0 2 0	10.592 (location) 10.853
8	14.80 High hazard use, including other uses listed in this section but not including uses described in 14.90	z	z	z	z	z	z	z	z	z	z	z	z	z	z	z	50	N 10	10.593 (location)

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	I' = Formation AI' = Administrative Approval S = Special Exception Arrow						Car			motor			NININA	1	10.0				7
	Use	4	SRA SRB	GRA GRB	GRA GRC GRB (A)	8 H	E & W	e e	MRB	CD4- L1 L2 MRB CD4 L1 L2 CD4- CD4	8	3	3	CD4-WI	WB	08	-	IM	Supplemental Regulations
14.90	Storage (other that normal accessory use), processing, disposal, or transfer of periotem, periochemicals, matural gas and light periotems products, cosi, shoolod, wood padp, acid or liquid waste, jank or fazardous ware as classified by Federal or State law	z	z	z	z	z	z	z	z	z	z	z	z	x	z	z	z	z	
	Transportation and Utilities	10	1 NAV				H		1				1		The second				and the second
0	15.10 Public or pervate transformer statue, substation, pumping station or automatic desphone actionage, not including any business office, storage yard or storage building 15.11 Essential to service the men in which it is leasted	ø	so.	s	24	w.	×	s	90	co.	52	N	N	s	s	8	4	22	
	15.12 Providing consumity-wide or regional service	z	z	z	z	z	z	z	z	z	ŝ	×	z	x	z	z	505	s:	
0	15.20 Holiport or helipad 15.21 Notipad, as na accessory use to a permitici hospital uso	z	z	z		z	x	z	z	z	z	z	z	z	z	an an	-	85	
11	15.22 Helipert	z	Z	N	N	z	N	N	z	2	N	2	2	2	N	Z	N	Z	

As Amended Through August 7, 2023

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	P = Permitted AP = Administrative Approval S = Special Exception	Mod /	N-J	Inumist	cative ,	Approv	E O	spece -	M EXD	sptinn	1	N00%	lilloots.	CU = Conditional Use Permit	Crimit	-	N = Prohibiled	8	
	Vee	*	SRA SRB		GRA GRC GRB (A)	GAV MH	E CD4	MR0 CD4- MRB CD4- L2 MRB	RB	88	8	5	8	B €04. W	WB 0	- 8	IM	Supplemental Regulations	Regulations
16. Fa	Witeless Telecommunications Facilities			104			11				MUL	111	日間						
16.10	Satelliste disti receiver 42 inches or less in dispeter: 16.11 <b>Datising-</b> -mounted, maximum height less than or equal to 4 feet from the mof surface	۵.	-	۵.	•	٩	۹.	-	4	-	-	-					-		
	16.12 Ground-mounted, complying with all yard requirements for the district	4	Α.	-	۰.	e.	۵.	<b>c.</b>	4	۵.	э.	۵.		e.		<u>م</u>	e.		
50	16.20 Satellite dish rocetver more than 42 inches in diameter:															-			
	<ol> <li>Building-mounted, maximum height isss than or equal to 4 free from the roof surface</li> </ol>	s	05	ŝ	50	643	50	00	-	\$	-	80	50	50	50	6/3	60		
	16.22 Ground-monsted, complying with all yard requirements for the district	8	s	5	8	50	\$	50	50	20	50	10	27	85	50 20		s		
8	16.30 Whip antenna not more than 30 feet in height	80	s	s	60	50	\$	50	50	a.	4	55	-		a. a.	4	4		
8	16.40 Other whelesss telecommunica- tions facility not included above	z	z	z	z	z	z	z	z	z	z	z	2	z	z z	z	z	<ol> <li>460 (Municipal districts)</li> <li>10.926 (Witcless telecontinumica- tions facilities)</li> </ol>	istricts) communic

As Americal Through August 7, 2023

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	asi	2	SRA SRB	GRA GRB	GRA GRC GRB (A)	MHM	MRO CD4 M	12	g	8 P	8	IÐ	02	e de	WB	ă	-	IM	Supplemental Regulations
12.	Agricultural Uses			1	1												TI 6 YO		The second second
17.16	17.10 Farm, not including the keeping of farm animals	e.,	•	z	z	z	z	z	x	z	x	z	z	z	×	z	z	z	1111
17.2%	17.20 Reeping of farm animats	07	80	z	z	z	z	N	z	z	z	z	z	z	z	z	z	z	
18.	Temporary Uses				0														ALL - STATEMENT OF
18.16	18.10 Construction trailer	4	a.	e.,	4	4	a	a.,	4	4	a.	4				-	4	4	
18.20	18.20 Temporary structure												2					-	
	18.21 Up to 30 days	4	<b>A</b> .	A	۴.	-	B.,	a.,	a.,	4	£.	<b>n.</b>	4	4	-	4	A.	•	
	18.22 31 to 90 days	5	s	\$	50	60	50	\$	w	\$	30	s	5	\$	-	e.,	۵.		
	18.23 91 to 180 days	z	z	z	z	z	z	z	N	z	z	N	Z	z	N	50	5	50	
	18.24 More than 180 days	z	z	z	z	z	z	z	z	z	x	N	z	z	z	z	N	X	
18.30	18.30 Manufactured housing not on a foundation, as temporary replacement housing for a <b>dwelling</b> on the same housing for a <b>dwelling</b> on the same provided that hore is an active building permit for rebuilding the destroyed <b>dwelling</b>																		
	18.31 Up to 180 days	4	04	4	۰.	-	۵.	n,	-	۵.,	-	-	c.,	۵.	2	n.,	4		
	18.32 More than 180 days	\$	\$	50	51	on	8	5	- 50	50		~				2			

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18.40	18.40 Carsts or trailers, including outdoor display area, used for the scassoral sale of day goods, Chitatuas trees, flowers, fruids, regenders, scasonal products and prepared food	z	z	z	z	z	z	z	z	۵.	e.,	co.	z	۵.	z	۵.	Δ.	۹.	
19.	Accessory Uses										3								の市でしていた。
19.10	Accessory use to a permitted principal use, but not including any outdoor aturage	2	۵.	-	٥.	۴.	-	۵.	4	-	۵.	A.	a.	<b>a.</b>	-	4	۰.	e.	10.811 (residential accessory uses)
9.20	19.20 Home accupation 19.21 Home accupation 1 19.22 Home accupation 2	4 0	<u> </u>	~ ~	e. 9	a. z	<u>~</u> v	4.0	A. 0	A. 0	۵. ۵	c. c	مـه	a. a	Z 2	2 2	z 2	<b>Z</b> 2	
9.30	19.30 Concessions and services louated within the principal building	z	z	z		. <u>.</u>	-		. n.	-	-				-	P.	-	a -	
9.40	19.40 Drive-through facility, as accessory use to a permitted principal use	z	z	z	×	z	z	z	z	z	8	8	z	В	z	8	z	z	10.835 (accessory drive-through uses)
05.0	19.50 Outdoor dining or drinking area, as accessory use to a permitted principal use	z	z	z	z	z	z	8	z	÷-	۹.	۵.	۵.	В	z	z	z	z	
20.	Accessory Storage														-	1			The second s
01.0	20.10 Induor storage of motor vehicles or boats as an accessory use	۵.	۵.	д.	R+	۹.	₽.	4	4	4	۵.	۵.	-	4	-	۵.	-	F-1	

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	Bee	64	SKA SRB	GRA GRB	SGRC	MH	CD4- CD4- MRB CD5	ъġа	MRB	CD CD	8	5	8	e ∯≋	WB	Q	-	ĬŇ	Supplemental Regulations
8	20.20 Outdoor storage of rugistered montr vehicles owned by residents of the premises or buriness. Such vehicles may include only on a commercial vehicle, which shall be limited to no note than 2 axies and 6 wheels.	<b>A</b>	۵.	-	•	4	R.	~	e.	4	a.	n.	n.,	<b>e.</b> ,	-	a.	4	e.	
30 0	20.30 Outdoor storage for not more than 9 consecutive months of boats owned by residents of the property:											1							
20	20.31 Not more than one motorboar or sailboat longer than 12 feet	4	a.	d	a.	£.,	F.,	۵.	9	۵.	a.	R	-	<b>n.</b>	4	٩	4	4	
20	20.32 Any number of (a) motorboats or sailboats up to 12 feet in length, or (b) hand-powered craft (canoes and kayaks) without restriction as to longth	P.,	-	-	4	۵.	۵.	e.	a.	<b>-</b>	-	e.	A.	a.	•	<u>a</u>	<u>م</u>	<b>n.</b>	
10 Ou lob	20.40 Outdoor storage of lobster traps, lobster buoys and associated rope	<b>p.</b>	9,	۵.	*	-	4	a.	=	z	<b>D</b> .	<b>A</b>	•	e.,	a.	z	-	4	10.811.20
8	20.50 Outdoor storage of raw or partially finished material.	1	3	3	1			1	C ()	- State		- 33	100	1	- 8		1	- à	
20	20.51 Not marine-dependent	z	z ;	z ;	z	z ;	z :	z	z	z	z	z	z	z	z	z	00	z	
20.	20.32 Marine-dependent	z	z	z	z	z	z	z	z	z	z	z	z	z	60	z	50	50	

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8		*	SRA SRB	GRA GRB	≥ GRC	MH	843	12 P	RB C	88	8	5	20	M-MA	80 8	-	R SRA GRC GA/ MR0 CD4- MRB CD5 GB GI G2 CD4- WB OR 1 WI LI L1 L2 MRB CD6 GD4 GD4 GD GB GI G2 CD4- WB OR 1 WI	Supplemental Regulations
20.60 Outdoor storage of muchinery, equipment and vehicles	timery.					-			-							_	-	
20.61 Not marine-dependent	ndent	z	z	z	NNNN	z	z	z	z	Z	~	z	.7	N N N N	Z	s	z	
20.62 Matina-dependent (other than N allowed by 20.30 or 20.40 above)	et (other than ar 20.40		×	z	z z z	z	z	z	z	× z z z	~	7	7	30 (0	z	20	60	

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Article 5 Dimensional and Intentity Standards

## Residential and Mixed Residential Districts Section 10.520

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	R	SRA	SRB	GRA	GRB	GRC	GA/MH	MRO	MRB
Minimum Lot Dimensions									
Lot area	5 acres	1 acre	15,000 sf	7,500 sf	5,000 sf	3,500 sf	5 acres	7,500 sf	7,500 sf
Lot area per dwelling unit	5 acres	1 acre	15,000 sf	7,500 sf	5,000 sf	3,500 sf	10,000 sf	7,500 sf	7,500 sf
Continuous street frontage	NA	150'	100	100,	80*	.02	N/A	100,	100°
Depth	NA	200°	100,	70'	:09	50'	N/A	80'	80,
Minimum Yard Dimensions									
Front	50'	30'	30' 2	15'	5	S	30' 24	5	5.2
Side	20.	20*	10,	10'	10,	10.	25'	10,	10'
Rear	40'	40,	30'	20*	25'	20.	25'	15*	15'
Maximum Structure Dimensions									
Structure height									
Sloped roof	35'	35'	35'	35'	35'	35' 3	35' 34	40'	40'
Flat roof	35	30°	30'	30'	30,	30*	35' 34	30'	30°
Roof appurtenance height	8	50	\$	8,	.8	<b>\$</b> 00	-30	10.	10.
Building coverage	5%	10%	20%	25%	30%	35%	20% 4	40%	40%
Minimum open space	75%	50%	40%	30%	25%	20%	50%	25%	25%
						- NA	NA - Net Amberhie		NP = No Permission

Notes: 1. See Article 5A and Article 5B for dimensional standards in Character and Gateway Neighborhood Mixed Use Districts.

See Section 10.533 for special front yard requirements on Lafsyette Road.
 Within the General Residence C and Garcien Apartment/Mobile Florus Park districts an additional 8° of height may be added to the maximum structure height in order to provide for multifamily dwellings that include vehicular parking spaces located within the residential building itself, if the additional height results in increased open spaces when compared to a site plan showing what open spaces would remain if required parking spaces were located in the open and in accessory structures.
 4. See Section 10.816 for requirements within a manufactured housing park.

As Amended Through August 7, 2023

Article 5 Dimensional and Intensity Standards

10.522 Multifamily Dwellings

The maximum building length of a multifamity dwelling shall not exceed 160 feet.

# Section 10.530 Business and Industrial Districts

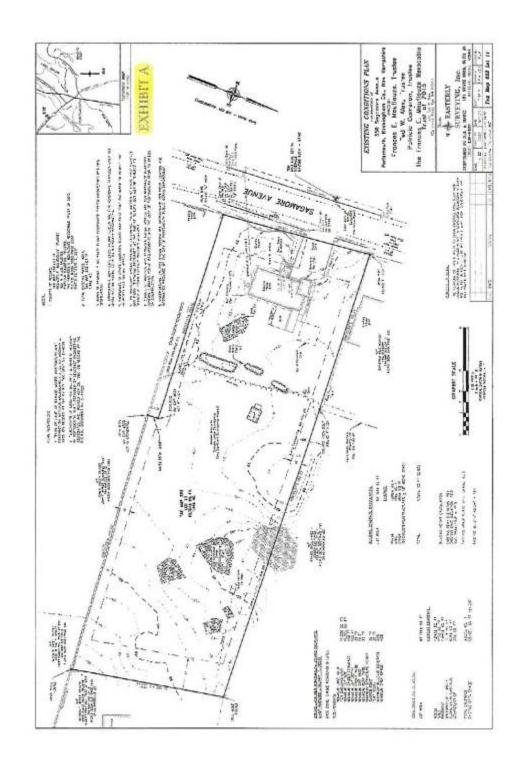
10.531 Table of Dimensional Standards - Business and Industrial Districts 1

Distances of the set (Constant) of 1 (Specific De-				-	-	ND
Minimum Lot Dimensions						
Lot Area	20,000 sf	43,560 sf	20,000 sf	2 acres	2 acres	3 acres <sup>2</sup>
Lot Area per dwelling unit	2,500 sf	NR	NR	NA	NA	NA
Continuous street frontage	100'	200'	100'	200'	200*	300^ 2
Depth	80'	100,	,001	200'	200*	300' 2
Minimum Yard Dimensions						
Front	20,	30,	30'	70,	.04	50'3
Side	15'	30'	30'	50'	50*	75' 2
Rear	15.	50'	20°	50*	50,	50*
Maximum Structure Dimensions						
Structure height	50'	60,	35'	£.01	t .0L	£ .09
Roof appurtenance height	10,	.01	10'	10'	10,	10,
Bullding coverage	35%	30%	30%	50%	50%	30%
Floor Area Ratio	NR	NR	NR	NR	NR	NR
Minimum open space	15%	20%	20%	20%	20%	30%
Nomes 1. See Arride 5A and Article 5B for dimensional standards in Character and Cateway Neighborhood Mixed Use Districts. <ol> <li>See Section 10:532.10 for requirements for loss adjacent to North Mill Pond.</li> <li>See Section 10:532.20 for requirements for loss adjacent to North Mill Pond.</li> </ol>	haractee and orth Mill Pond. 9' of North Mill			N	NA - Net Applicable	de NR = No Roquirement

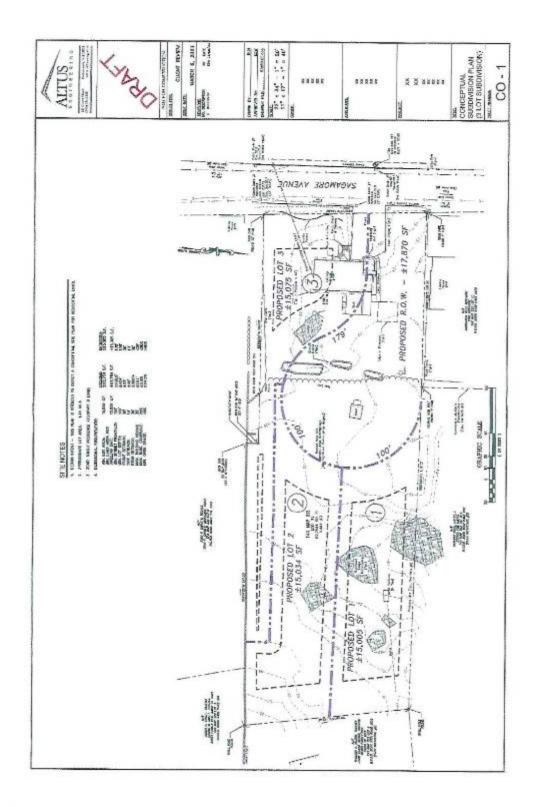
As Amended Through August 7, 2023

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### **SITE PLAN**



### **CONCEPT PLAN**



### **PROPOSED TWO-DUPLEX PLAN**

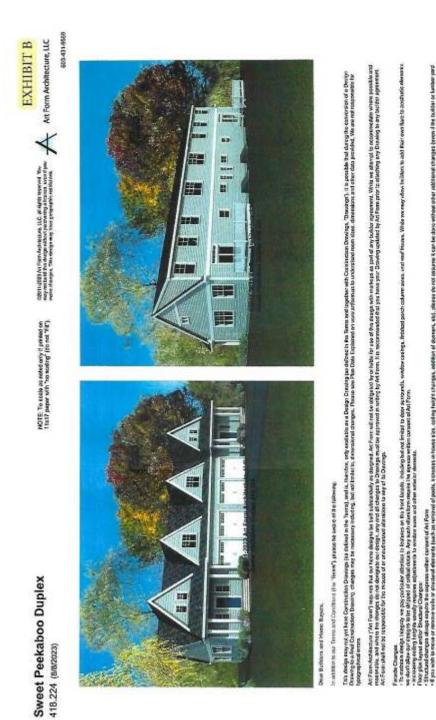


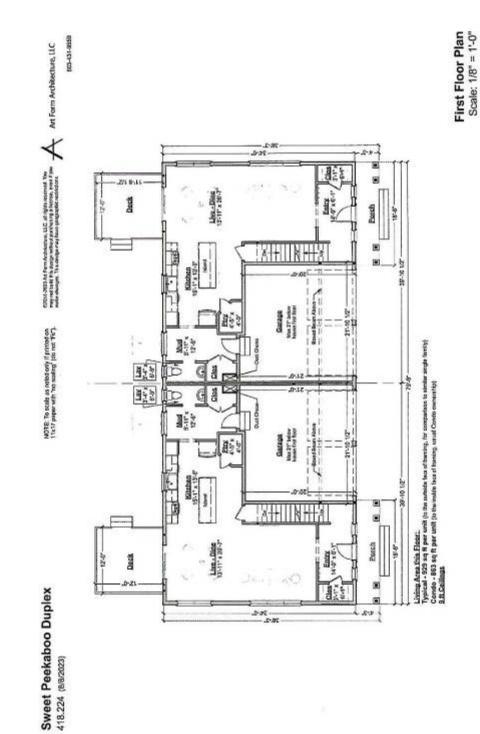
### **BUILDING PLANS**

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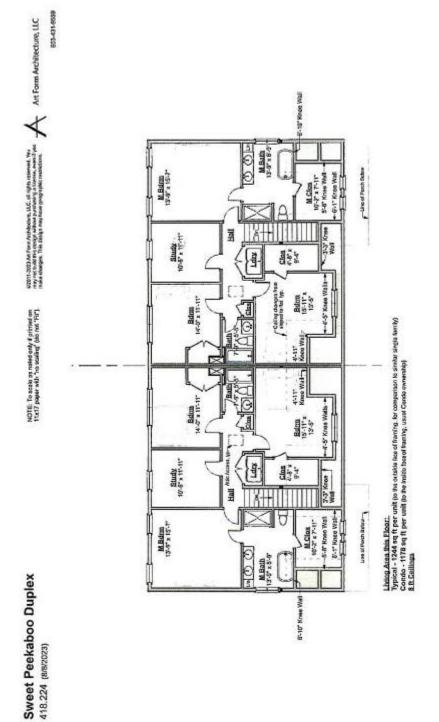
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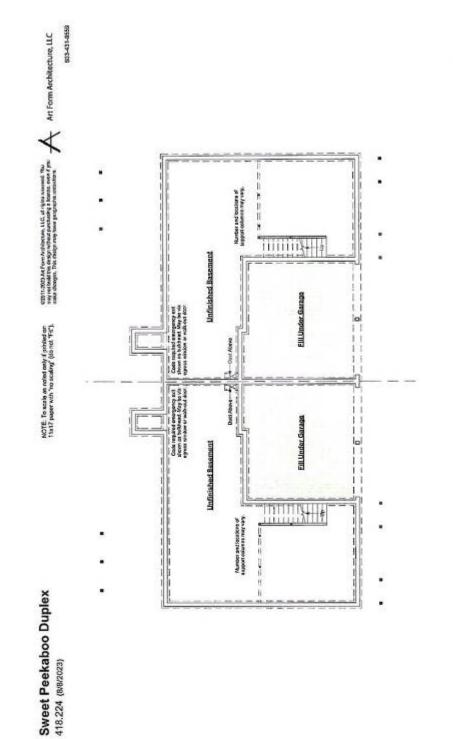




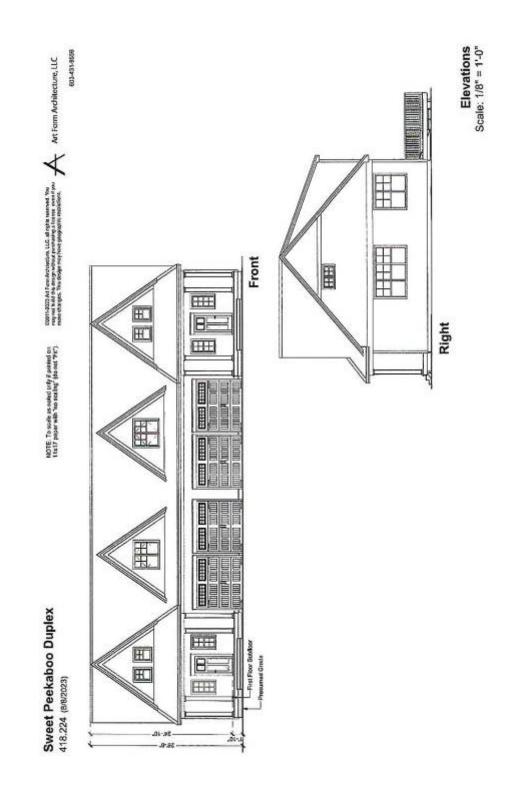


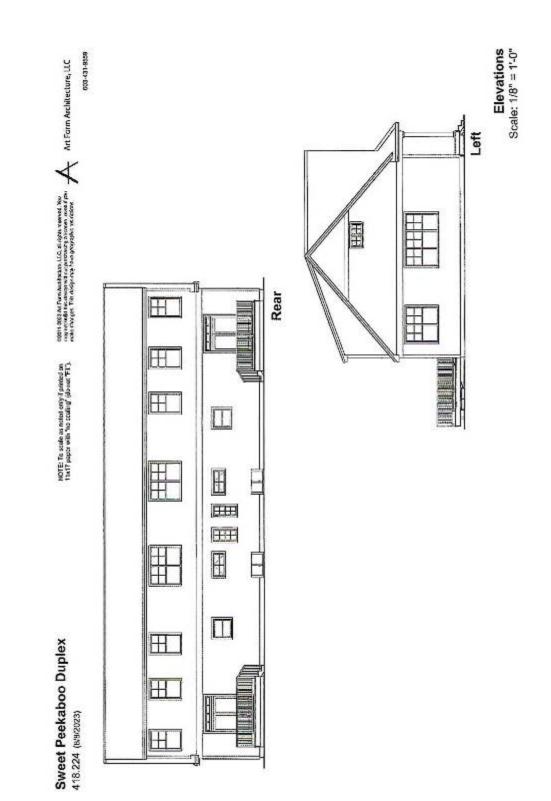


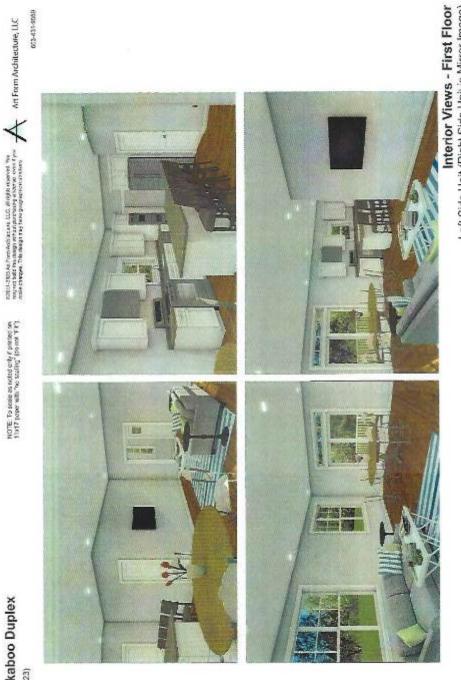
Second Floor Plan Scale: 1/8" = 1'-0"



Foundation Plan Scale: 1/8" = 1'-0"







Interior Views - First Floor Left Side Unit (Right Side Unit is Mirror Image)

NOTE: To scale as roltd only if printed on First7 paper with "he stailing" (fo not 'F.F.).

Sweet Peekaboo Duplex 418.224 (68/2023)



Sweet Peekaboo Duplex 418.224 (88/2023)

## WHITE APPRAISAL



REAL ESTATE APPRAISING & CONSULTING

Brian W. White, MAI, SRA

### **CERTIFICATION**

I do hereby certify that, except as otherwise noted in this report:

- 1. the statements of fact contained in this report are true and correct;
- 2. the reported analyses, opinions and conclusions are limited only by the reported assumptions and limiting conditions and are my personal, unbiased professional analyses, opinions and conclusions;
- 3. I have no present or prospective interest in the property which is the subject of this report and I have no personal interest or bias with respect to the parties involved;
- 4. I have no bias with respect to the property that is the subject of this report or to the parties involved with this assignment;
- 5. my engagement in this assignment was not contingent upon developing or reporting predetermined results;
- 6. my compensation for completing this assignment is not contingent upon the development or reporting of a predetermined value or direction in value that favors the cause of the client, the amount of the value opinion, the attainment of a stipulated result, or the occurrence of a subsequent event directly related to the intended use of this appraisal;
- 7. my analysis, opinions, and conclusions, were developed, and this report has been prepared in conformity with the Uniform Standards of Professional Appraisal Practice;
- 8. Brian W. White, MAI, SRA a made a personal inspection of the property that is the subject of this report;
- 9. no one has provided significant real property appraisal assistance to the persons signing this certification;
- 10. I have prepared no services, as an appraiser or in any other capacity, regarding the property that is the subject of this report within the three-year period immediately preceding acceptance of this assignment;
- 11. the reported analyses, opinions, and conclusions were developed, and this report has been prepared, in conformity with the Code of Professional Ethics & Standards of Professional Appraisal Practice of the Appraisal Institute;
- 12. the use of this report is subject to the requirements of the Appraisal Institute relating to review by its duly authorized representatives;
- 13. as of the date of this report, Brian W. White, MAI, SRA, has completed the continuing education program for Designated Members of the Appraisal Institute.

Respectively submitted,

Brian W. White, MAI, SRA NHCG-#52

130 VARNEY ROAD • DOVER, NEW HAMPSHIRE 03820 • BRIANWMAI@AOL.COM • (603) 742-5925

## **Qualifications of the Appraiser**

### **Professional Designations:**

Member, Appraisal Institute (MAI) – Awarded by the Appraisal Institute. MAI #9104 Senior Residential Appraiser (SRA)

### Employment:

1989 to Present	White Appraisal – Dover, NH President – Senior Appraiser Owner of White Appraisal, a commercial and residential real estate appraisal firm. Complete appraisals on all types of commercial and residential properties. Consulting.
1988	Finlay Appraisal Services – Portsmouth, NH Senior Vice President/Chief Operations Officer Oversaw the operation of four appraisal offices. Completed commercial and residential appraisals on all types of properties.
1985	Finlay Appraisal Services – Portsmouth, NH and Appraisal Services Manager – South Portland, ME. Completed commercial and residential appraisals on all types of properties.
Education:	
	Mitchell College Associate of Arts, Liberal Studies
	University of Southern Maine Bachelors of Science, Business Administration Bus 022 Real Estate Law Bus 023 Real Estate Practice Bus 025 Real Estate Valuation
	American Institute of Real Estate Appraisers 1A-1 Real Estate Appraisal Principles 1A-2 Basic Valuation Procedures 1B-A Cap. Theory and Technique (A) 1B-B Cap. Theory and Technique (B) 2-3 Standards of Pro. Practice 2-4 Exam #7 Industrial Valuation
	Society of Real Estate Appraisers 101 Intro. To Appraising Real Property 102 Applied Residential Property Valuation 201 Prin. Of Income Property Appraising 202 Applied Income Property Valuation Recent Appraisal Institute Classes: Introduction to Appraising Green Buildings – 2011 USPAP Update - 2013
	USPAP Update - 2015 Introduction to Land Valuation - 2016 USPAP Update- 2017

#### *Education* (Continued):

USPAP Update- 2019 Business Practices & Ethics- 2021 USPAP 2022/2023 Update- 2021

#### **Recent Seminars:**

Appraising Energy Efficient Residential Properties - 2018 Commercial Real Estate Roundtable - 2019 Appraiser Essentials with CRS and Green Fields – 2019 Land Development & Residential Building Costs - 2019 Myths in Appraiser Liability - 2019 Appraising in Uncertain Times – 2019 Market Trends in NH Real Estate - 2020 Appraising Commercial Properties during a Pandemic – 2020 Defining the Appraisal Problem: Sleuthing for the Approaches to Value-2021 Forest Valuation-2021 Appraiser Essentials Paragon MLS-2021 Residential Building Systems- 2021 2021-2022 NH Market Insights- 2021 Implications for Appraisers of Conservation Easement Appraisals- 2022 NH's Housing Market & Covid: What a Long, Strange Road It's Been!- 2022 Current Residential & Commercial Valuation Concerns- 2022 Commercial Real Estate Markets in Turbulent Times- 2023 NH in a Time of Virus: Are We in Recovery? An Economist's View- 2023 Dealing with Atypical Properties or Assignment Conditions- 2023

#### Appointments:

Board of Directors – New Hampshire Chapter of the Appraisal Institute - 1991 to 1993; 2000 to 2010 and 2015-2018 Vice President - New Hampshire Chapter of the Appraisal Institute – 2011-2012 & 2019 President – New Hampshire Chapter of the Appraisal Institute – 2013 & 2014

#### Experience:

Review Chairperson – New Hampshire Chapter of the Appraisal Institute – 1994 to 2010

#### Licenses:

N.H. Certified General Appraiser #NHCG -52, Expires 4/30/2025

#### Partial List of Clients:

Banks:	Attorneys:	Others:
Androscoggin Bank	John Colliander	City of Dover
Granite Bank	Karyn Forbes	Town of Durham
Federal Savings Bank	Michael Donahue	University of New Hampshire
Sovereign Bank	Richard Krans	Wentworth-Douglass
Eastern Bank	Simone Massy	The Homemakers
Century Bank	Samuel Reid	Strafford Health Alliance
TD Bank	Daniel Schwartz	Goss International
Kennebunk Savings Bank	Robert Shaines	Chad Kageleiry
Northeast Federal Credit Union	William Shaheen	Gary Levy
Profile Bank	Steve Soloman	Stan Robbins
Peoples United Bank	Gerald Giles	Daniel Philbrick
Key Bank	Ralph Woodman	Keith Frizzell
Optima Bank and Trust	Gayle Braley	Chuck Cressy
Provident Bank	Fred Forman	John Proulx

# State of New Hampshire



### Real Estate Appraisers Board

<u>Authorized as</u> Certified General Appraiser

> <u>Issued To</u> BRIAN W WHITE

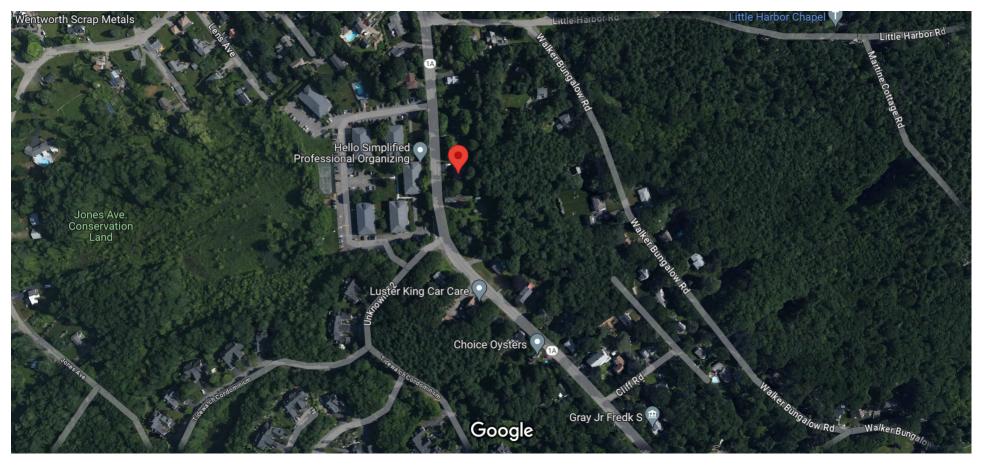
License Number: NHCG-52

Active

Issue Date: 01/01/1992

Expiration Date: 04/30/2025

## Google Maps 550 Sagamore Ave



Imagery ©2024 Google, Imagery ©2024 Airbus, Maine GeoLibrary, Maxar Technologies, U.S. Geological Survey, USDA/FPAC/GEO, Map data ©2024 Google 200 ft



## Google Maps 550 Sagamore Ave



Imagery ©2024 Google, Imagery ©2024 Airbus, Maine GeoLibrary, Maxar Technologies, U.S. Geological Survey, Map data ©2024 50 ft

## Google Maps 550 Sagamore Ave

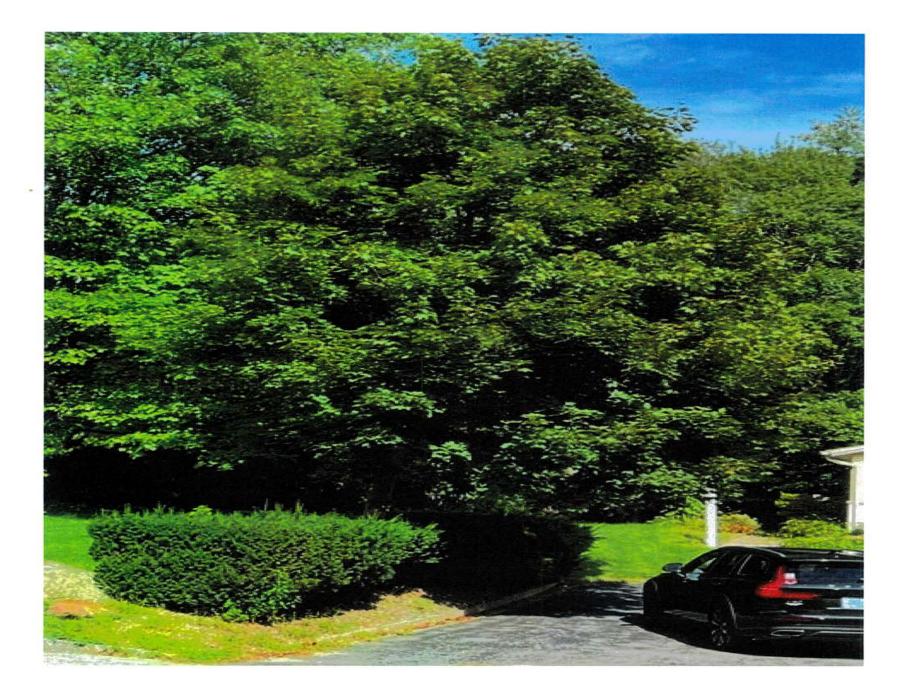


Image capture: Sep 2019 © 2024 Google



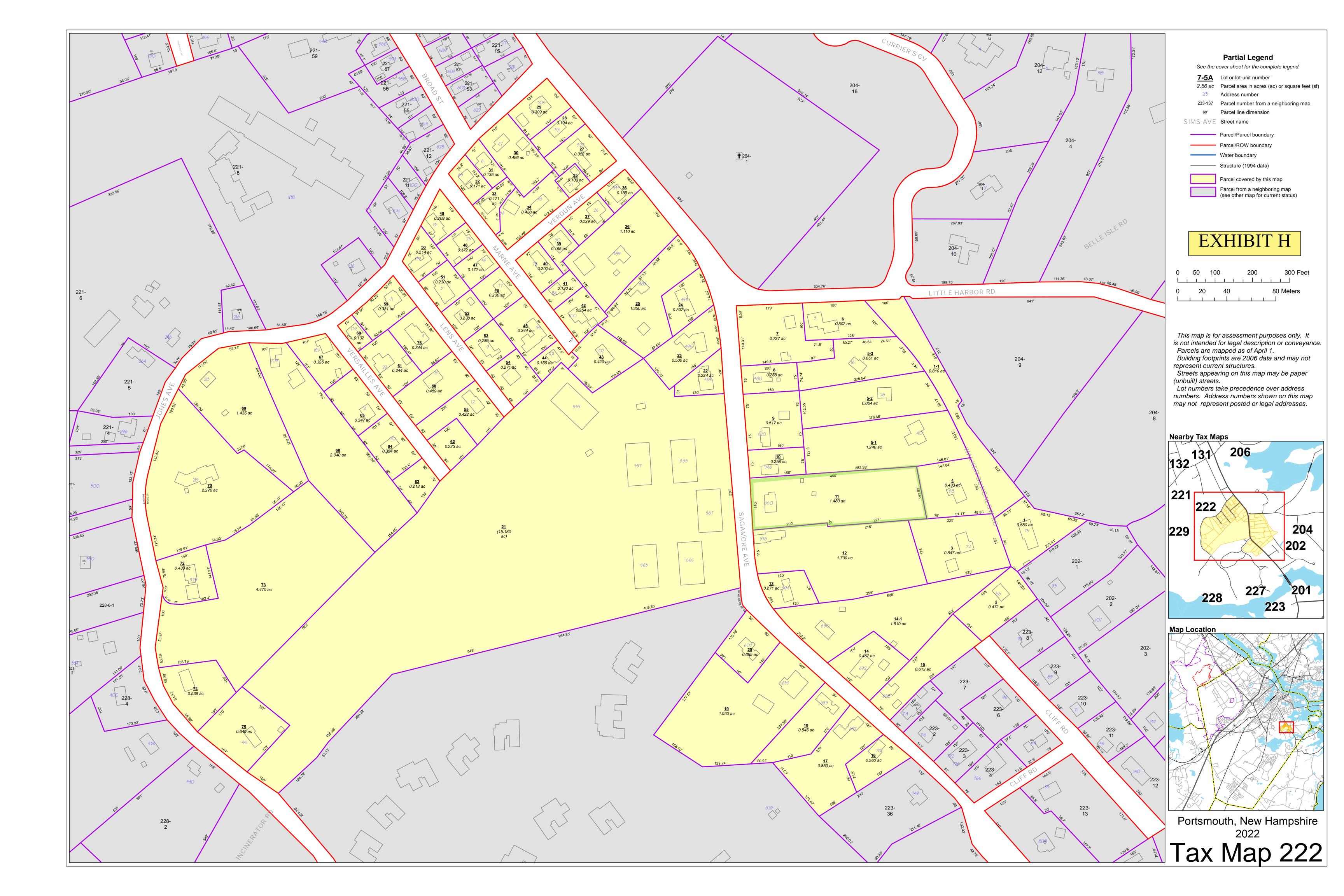






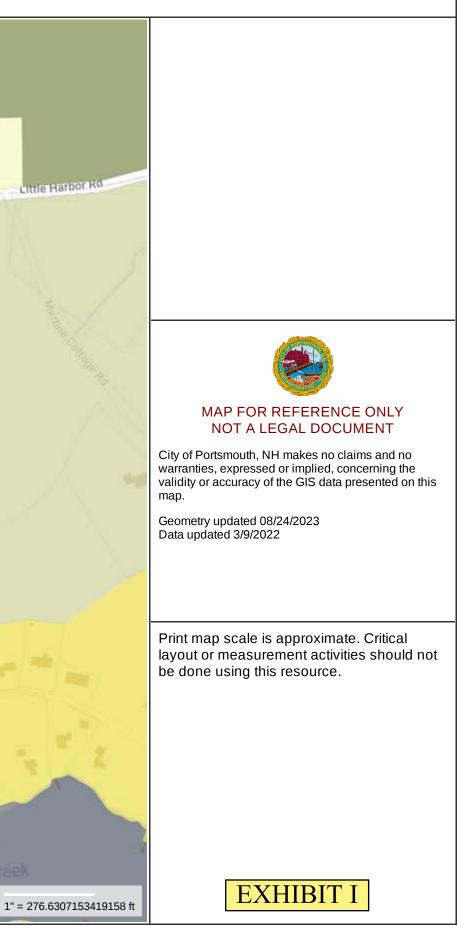
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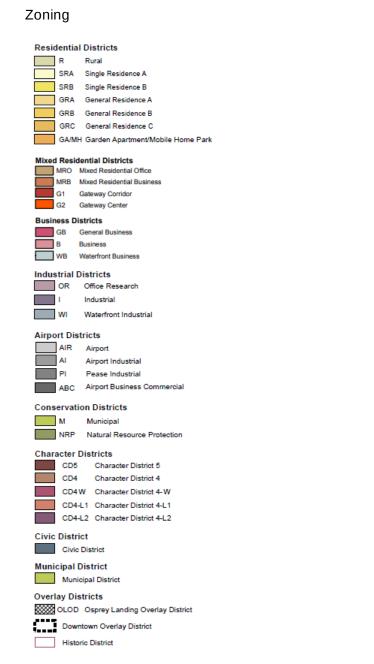


550 Sagamore in Context +GRA AVE Verdu CE Little narbor Rd Little Harbor Rd GRA Ave GRA GRA SRB GA/MH NRP SRB SRB Jones Ave SRA PNe Google App Geo

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#### Map Theme Legends



City of Portsmouth

